

# ANNUAL FINANCIAL REPORT

June 30, 2021



CITY OFFICIALS

June 30, 2021

# **MAYOR**

Rick Olmsted

# **CITY COUNCIL**

Katie Gonzalez, Council President

Troy Hellickson

Alysha Irvin (appointed 5/11/2021)

Amanda McCracken (resigned 4/28/2021)

Jan Olsen (appointed 5/11/2021)

Lauren Ostrander

Rod Scott (resigned 4/2/2021)

Gerry Waller

\*All councilors receive mail at the address listed below

# **CITY MANAGER**

Heidi Bell P.O. Box 388 10710 Main Street NE Donald, Oregon 97020

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### INDEPENDENT AUDITOR'S REPORT

The Honorable Brad Oxenford, Mayor and Members of the City Council City of Donald Donald, Oregon 97020

### **Report on the Financial Statements**

We have audited the accompanying modified cash basis financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Donald, Marion County, Oregon, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting, as described in Note I; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the modified cash basis financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Donald, Oregon as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting.

# **Emphasis of Matter - Change in Accounting Principle**

As described in the notes to the financial statements, in the year ended June 30, 2021, the City adopted new accounting guidance: GASB Statement No. 84, Fiduciary Activities, and Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans. Our opinions are not modified with respect to this matter.

### **Basis of Accounting**

We draw attention to Note I of the financial statements, which describes the basis of accounting. The City of Donald prepares its financial statements on the modified cash basis of accounting, which is a basis of accounting other than principles generally accepted in the United States of America. Our opinions are not modified with respect to that matter.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Donald's financial statements. The budgetary comparison information and combining and individual fund statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The aforementioned information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### Report on Other Legal and Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated September 16, 2021 on our tests of the City's compliance with certain provisions of laws and regulations specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Accuity, LLC

Glen O. Kearns, CPA

Albany, Oregon September 16, 2021

# **BASIC FINANCIAL STATEMENTS**

# STATEMENT OF NET POSITION - MODIFIED CASH BASIS

June 30, 2021

	Governmental Activities		siness-Type Activities	Total
ASSETS				
Current assets				
Cash and cash equivalents	\$ 263,532	\$	1,128,448	\$ 1,391,980
Restricted assets				
Cash and cash equivalents	233,544		327,088	560,632
Capital assets not being depreciated	49,052		18,492	67,544
Capital assets being depreciated, net	 517,593		1,322,080	 1,839,673
Total assets	 1,063,721		2,796,108	 3,859,829
LIABILITIES				
Current liabilities				
Deposits payable	5,428		-	5,428
Long-term debt, current portion	 15,000			 15,000
Total current liabilities	 20,428			 20,428
Noncurrent liabilities				
Long-term debt, less current portion	 100,000		<u>-</u>	 100,000
Total liabilities	 120,428		<u>-</u>	 120,428
NET POSITION				
Net investment in capital assets	566,645		1,340,572	1,907,217
Restricted for various purposes	233,544		327,088	560,632
Unrestricted	 143,104		1,128,448	 1,271,552
Total net position	\$ 943,293	\$	2,796,108	\$ 3,739,401

# STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the Year Ended June 30, 2021

			Program	Revo	enues			venues (Expense nges in Net Posi		
		Cł	narges for	O	perating			Business-type		
Functions/Programs	Expenses		Services	Con	tributions	Ac	tivities	Activities		Total
Governmental Activities										
General government	\$ 182,961	\$	54,029	\$	150,687	\$	21,755	\$ -	\$	21,755
Highways and streets	42,764		89,456		50,000		96,692	-		96,692
Planning and building	34,708		-		-		(34,708)	-		(34,708)
Public safety	41,144		-		-		(41,144)	-		(41,144)
Parks	23,164		-		-		(23,164)	-		(23,164)
Community development	13,726		-		-		(13,726)	-		(13,726)
Unallocated depreciation										
expense	25,085		-		-		(25,085)	-		(25,085)
Interest on long-tem debt	4,577		<u>-</u>				(4,577)			(4,577)
Total governmental activities	368,129		143,485		200,687		(23,957)			(23,957)
Business-Type Activities										
Water	386,232		282,304		_		_	(103,928)		(103,928)
Sewer	375,138		355,408		_		_	(19,730)		(19,730)
System development	114,889			_	38,901			(75,988)		(75,988)
Total business-type activities	876,259		637,712		38,901			(199,646)		(199,646)
Total	\$ 1,244,388	\$	781,197	\$	239,588		(23,957)	(199,646)		(223,603)
	General reven	ues								
	Property tax	es le	evied for ge	nera]	purposes		96,907	_		96,907
	Property tax		O				19,580	_		19,580
	Franchise fe						74,163	_		74,163
	Intergovernr	nent	tal				106,085	-		106,085
	Interest						2,137	11,961		14,098
	Miscellaneo	us					2,031	3,186		5,217
	Total gene	ral 1	evenues				300,903	15,147		316,050
	Transfers						10,585	(10,585)	_	
	Change in	net	position				287,531	(195,084)		92,447
	Net position -	begi	nning			-	655,762	2,991,192	_	3,646,954
	Net position -	endi	ing			\$	943,293	\$ 2,796,108	\$	3,739,401

# BALANCE SHEET - MODIFIED CASH BASIS

# GOVERNMENTAL FUNDS

June 30, 2021

			No	Nonmajor		Total	
	General	Street	Deb	ot Service	Governmental		
	Fund	Fund		Fund	Funds		
ASSETS		 _					
Cash and cash equivalents	\$ 263,532	\$ 229,998	\$	3,546	\$	497,076	
LIABILITIES							
Deposits payable	\$ 5,428	\$ 	\$	<u>-</u>	\$	5,428	
FUND BALANCES							
Fund balances							
Restricted	-	229,998		3,546		233,544	
Unassigned	 258,104	 				258,104	
Total fund balances	 258,104	 229,998		3,546		491,648	
Total liabilities							
and fund balances	\$ 263,532	\$ 229,998	\$	3,546	\$	497,076	

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES - MODIFIED CASH BASIS

June 30, 2021

Total fund balances	\$ 491,648
Capital assets used in governmental activities are not financial resources and are therefore not reported in the governmental funds:	
Cost 737,357	
Accumulated depreciation (170,712)	566,645
Long-term assets and liabilities not payable in the current year are not reported as governmental fund liabilities. Interest on long-term debt is not accrued in the governmental funds, but rather, is recognized as an expenditure when due. These liabilities consist of:	
Loans payable	 (115,000)
Net position of governmental activities	\$ 943,293

# **CITY OF DONALD**

# Marion County, Oregon

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

# **GOVERNMENTAL FUNDS**

For the Year Ended June 30, 2021

						onmajor	Total		
	(	General		Street	Del	ot Service	Governmental		
	-	Fund		Fund		Fund		Funds	
REVENUES									
Property taxes	\$	96,907	\$	-	\$	19,580	\$	116,487	
Franchise fees		74,163		-		-		74,163	
Licenses and permits		54,029		-		-		54,029	
Intergovernmental		34,666		71,419		-		106,085	
Grants and contributions		150,819		50,000		-		200,819	
Interest		1,262		849		26		2,137	
Miscellaneous		1,824		89,531		_		91,355	
Total revenues		413,670		211,799		19,606	-	645,075	
EXPENDITURES									
Current									
General government		192,336		-		-		192,336	
Planning and building		35,708		-		-		35,708	
Highways and streets		-		42,764		-		42,764	
Public safety		41,144		-		-		41,144	
Parks		48,688		-		-		48,688	
Community development		13,726		-		-		13,726	
Capital outlay		-		3,013		-		3,013	
Debt service		<u>-</u>				19,577		19,577	
Total expenditures		331,602		45,777		19,577		396,956	
Excess (deficiency) of revenues									
over (under) expenditures		82,068		166,022		29		248,119	
OTHER FINANCING									
SOURCES (USES)									
Transfers in		20,585		-		_		20,585	
Transfers out		(10,000)						(10,000)	
Total other financing									
sources (uses)		10,585						10,585	
Net change in fund balances		92,653		166,022		29		258,704	
Fund balances - beginning		165,451		63,976		3,517		232,944	
Fund balances - ending	\$	258,104	\$	229,998	\$	3,546	\$	491,648	

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

# For the Year Ended June 30, 2021

Net change in fund balances		\$ 258,704
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures; however, in the statement of activities, the costs of these assets are allocated over their estimated useful lives and reported as depreciation expense.  Capital asset purchases	38,912	
Depreciation expense recorded in the current year	(25,085)	13,827
Long-term debt proceeds are reported as other financing sources in the governmental funds. In the statement of net position, however, issuing long-term debt increases liabilities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position.		
Debt principal paid		 15,000
Change in net position of governmental activities		\$ 287,531

# STATEMENT OF NET POSITION - MODIFIED CASH BASIS

### PROPRIETARY FUNDS

June 30, 2021

	Business-Type Activities - Enterprise Funds											
						er System		onmajor		Total		
	Water		Sewer		Dev	velopment	Pre	oprietary	Pı	roprietary		
		Fund		Fund		Fund		Funds		Funds		
ASSETS												
Current assets												
Cash and cash equivalents	\$	428,561	\$	699,887	\$	-	\$	-	\$	1,128,448		
Restricted assets												
Cash and cash equivalents		-		-		277,099		49,989		327,088		
Capital assets not being depreciated		18,492		-		-		-		18,492		
Capital assets being depreciated, net		696,949		43,988				581,143		1,322,080		
Total assets		1,144,002		743,875		277,099		631,132		2,796,108		
NET POSITION												
Net investment in capital assets		715,441		43,988		-		581,143		1,340,572		
Restricted for system development		-		-		277,099		49,989		327,088		
Unrestricted	_	428,561		699,887		<u>-</u>				1,128,448		
Total net position	\$	1,144,002	\$	743,875	\$	277,099	\$	631,132	\$	2,796,108		

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS

### PROPRIETARY FUNDS

For the Year Ended June 30, 2021

	Business-Type Activities - Enterprise Funds											
	Water Fund	Sewer Fund	Sewer System Development Fund	Nonmajor Proprietary Funds	Total Proprietary Funds							
OPERATING REVENUES												
Charges for services	\$ 282,304	\$ 332,558	\$ -	\$ -	\$ 614,862							
Miscellaneous income Rental income	973	2,213	-	-	3,186							
		22,850	<del>_</del>	<u>-</u>	22,850							
Total operating revenues	283,277	357,621			640,898							
OPERATING EXPENSES												
Personnel services	201,653	201,654	-	-	403,307							
Materials and services	150,016	167,993	22,557	49,068	389,634							
Depreciation	34,563	5,491		43,264	83,318							
Total operating expenses	386,232	375,138	22,557	92,332	876,259							
Operating income (loss)	(102,955)	(17,517)	(22,557)	(92,332)	(235,361)							
NONOPERATING REVENUES (EXPENSES) Grants and contributions Interest income	3,765	5,491	9,942 2,175	28,959 530	38,901 11,961							
Total nonoperating revenues (expenses)	3,765	5,491	12,117	29,489	50,862							
Income (loss) before contributions and transfers	(99,190)	(12,026)	(10,440)	(62,843)	(184,499)							
TRANSFERS												
Transfers in	5,000	5,000	-	-	10,000							
Transfers out	(10,000)	(10,000)	(213)	(372)	(20,585)							
TOTAL TRANSFERS	(5,000)	(5,000)	(213)	(372)	(10,585)							
Change in net position	(104,190)	(17,026)	(10,653)	(63,215)	(195,084)							
Total net position, as restated	1,248,192	760,901	287,752	694,347	2,991,192							
Total net position - ending	\$ 1,144,002	\$ 743,875	\$ 277,099	\$ 631,132	\$ 2,796,108							

# STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS

# PROPRIETARY FUNDS

For the Year Ended June 30, 2021

				Business-Typ	e Act	ivities - Ente	erprise Fu	nds		
	Water Fund		Sewer Fund		Sewer System Development Fund		Nonmajor Proprietary Funds		Pı	Total coprietary Funds
CASH FLOWS FROM OPERATING ACTIVITIES	-									
Cash received from customers	\$	283,277	\$	357,621	\$	-	\$	-	\$	640,898
Payments to employees		(201,653)		(201,654)		-		-		(403,307)
Payments to vendors		(150,016)		(167,993)		(22,557)	(4	49 <i>,</i> 068)		(389,634)
Net cash provided (used) by operating activities	_	(68,392)		(12,026)		(22,557)	(4	19,068)	_	(152,043)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES										
Capital asset purchases		-		(15,148)		-		-		(15,148)
Transfers from other funds		5,000		5,000		-		-		10,000
Transfers to other funds		(10,000)		(10,000)		(213)		(372)		(20,585)
Net cash provided (used) by noncapital financing activities		(5,000)		(20,148)		(213)		(372)		(25,733)
CASH FLOWS FROM INVESTING ACTIVITIES										
Grants and contributions		-		-		9,942	2	28,959		38,901
Investment income		3,765		5,491		2,175		530		11,961
Net cash provided (used) by investing activities	_	3,765		5,491		12,117		29,489	_	50,862
Net increase (decrease) in cash and cash equivalents		(69,627)		(26,683)		(10,653)	(1	19,951)	(6	(126,914) continued)

# STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS

# PROPRIETARY FUNDS

For the Year Ended June 30, 2021

	Business-Type Activities - Enterprise Funds										
(continued)	Water Fund		Sewer Fund		Sewer System Development Fund		Nonmajor Proprietary Funds		Pı	Total roprietary Funds	
Cash and cash equivalents - beginning	\$	498,188	\$	726,570	\$	287,752	\$	69,940	\$	1,582,450	
Cash and cash equivalents - ending	\$	428,561	\$	699,887	\$	277,099	\$	49,989	\$	1,455,536	
Reconciliation of operating income (loss) to net cash provided (use by operating activities:	d)										
Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	(102,955)	\$	(17,517)	\$	(22,557)	\$	(92,332)	\$	(235,361)	
Depreciation		34,563		5,491		<u>-</u>		43,264		83,318	
Net cash provided (used) by operating activities	\$	(68,392)	\$	(12,026)	\$	(22,557)	\$	(49,068)	\$	(152,043)	

# NOTES TO BASIC FINANCIAL STATEMENTS

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Donald have been prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

### A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the City. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support.

### **B.** Reporting Entity

The City of Donald, Oregon has a rich history in agriculture, industry, business, and family, and was a main station for the Oregon Electric Railway by the early 1900's. The City was incorporated in 1912, and the government consists of an elected mayor and six council members. The City's mission is to promote and improve our quality of life, while enhancing our sense of community, and preserving our small-town heritage for all.

The City is located 24 miles south of Portland and 27 miles north of Salem in the stunning Willamette Valley. Champoeg State Heritage Park, which is one of the State of Oregon's most notable landmarks, is just four miles west. Six miles east of the City is Willamette Aviation, Oregon's third busiest airport.

### C. Basis of Presentation - Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from all governmental funds, while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds and proprietary funds. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

### D. Basis of Presentation - Fund Financial Statements

The fund financial statements provide information about the government's funds. Separate statements for each fund category – governmental and proprietary – are presented.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

<u>General Fund</u> – The General Fund is the primary operating fund of the City. It accounts for all financial resources of the City except those required to be accounted for in another fund.

### Special Revenue Fund

Streets Fund – The Streets Fund is used to account for highway taxes received from the State of Oregon. Primary expenses are for maintenance and improvement of the City's roads and streets; fund balance is restricted for that purpose.

The City reports the following major proprietary funds:

### **Enterprise Funds**

*Water Fund* – The Water Fund accounts for the operation and maintenance of the City's water intake, purification, and delivery system, which provides water services to residents. Primary revenues are user fees.

Sewer Fund – The Sewer Fund accounts for the operation and maintenance of the City's wastewater collection and treatment system, which provides wastewater services to residents. Primary revenues are user fees.

Sewer System Development Fund – The Sewer System Development Fund is used to account for revenues and expenses attributable to construction of the wastewater collection and treatment systems. Primary revenues are system development charges.

Additionally, the City reports the following nonmajor governmental funds:

### Debt Service Fund

*Debt Service Fund* – The Debt Service Fund accounts for money reserved for payment of principal and interest on long-term obligations; fund balance is restricted for that purpose.

Additionally, the City reports the following nonmajor proprietary funds:

Water System Development Fund – The Water System Development Fund is used to account for revenues and expenses attributable to construction of the water collection and treatment systems. Primary revenues are system development charges; fund balance is restricted for that purpose.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

Parks System Development Fund – The Parks System Development Fund is used to account for revenues and expenses attributable to construction of the parks system. Primary revenues are system development charges; fund balance is restricted for that purpose.

Stormwater System Development Fund – The Stormwater System Development Fund is used to account for revenues and expenses attributable to construction of the stormwater system. Primary revenues are system development charges; fund balance is restricted for that purpose.

*Transportation System Development Fund* – The Transportation System Development Fund is used to account for revenues and expenses attributable to construction of the transportation system. Primary revenues are system development charges; fund balance is restricted for that purpose.

Certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements.

Transfers between the funds included in governmental activities are eliminated, so that only the net amount is included as transfers in the governmental column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

### E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus within the limitations of the modified cash basis of accounting, as described below.

Governmental fund financial statements are reported using the current financial resources measurement focus. Only current financial assets and liabilities are generally included on the balance sheet. The operating statements present sources and uses of available expendable financial resources during a given period. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt is reported as other financing source.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

In the government-wide financial statements and the fund financial statements, governmental and business-type activities are presented using the modified cash basis of accounting. This basis recognizes assets, liabilities, fund balance/net position, revenues, and expenditures when they result from cash transactions, with a provision for depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenues for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in the financial statements.

If the City utilized the basis of accounting recognized as generally accepted, the fund financial statements would use the modified accrual basis of accounting and the government-wide financial statements would be presented on the accrual basis of accounting.

### F. Budgetary Information

### 1. Budgetary Basis of Accounting

The City budgets all funds in accordance with the requirements of state law. Annual appropriated budgets are adopted for the general, special revenue, debt service, capital projects, and enterprise funds. All funds are budgeted on the modified cash basis of accounting.

The City begins its budgeting process by appointing budget committee members. The budget officer prepares a budget, which is reviewed by the budget committee. The budget is then published in proposed form and is presented at public hearings to obtain taxpayer comments and approval from the budget committee. The budget is legally adopted by the city council by resolution prior to the beginning of the City's fiscal year. The council resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Total personnel services, materials and services, debt service, capital outlay, interfund transfers, and operating contingencies are the levels of control established by the resolution. The detailed budget document, however, is required to contain more specific detailed information for the aforementioned expenditure categories and management may revise the detailed line item budgets within appropriation categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. Supplemental budgets less than 10% of a fund's original budget may be adopted by the city council at a regular council meeting. A supplemental budget greater than 10% of a fund's original budget requires hearings before the public, publication in newspapers, and approval by the city council.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the city council. During the year, there were no supplemental budgets. The City does not use encumbrances and appropriations lapse at year-end.

Budget amounts shown in the financial statements reflect the original budget amounts and two approved appropriation changes.

### G. Assets, Liabilities, Deferred Inflows/Outflows of Resources and Net Position/Fund Balance

### 1. Cash and Cash Equivalents

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

### 2. Investments

State statutes authorize the government to invest in legally issued general obligations of the United States, the agencies and instrumentalities of the United States and the states of Oregon, Washington, Idaho, or California, certain interest-bearing bonds, time deposit open accounts, certificates of deposit, and savings accounts in banks, mutual savings banks, and savings and loan associations that maintain a head office or a branch in this state in the capacity of a bank, mutual savings bank, or savings and loan association, and share accounts and savings accounts in credit unions in the name of, or for the benefit of, a member of the credit union pursuant to a plan of deferred compensation.

### 3. Capital Assets

Capital assets resulting from cash transactions, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost where no historical records exist.

The costs of normal maintenance or repairs that do not add to the value of an asset or materially extend its life are charged to expenditures as incurred and are not capitalized. Major capital outlays for capital assets and improvements are capitalized as projects are constructed.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

Property, plant, and equipment of the City are depreciated using the straight-line method over the following estimated useful lives.

<u>Assets</u>	<u>Years</u>
Equipment	3-15
Sewer and water systems	10-20
Buildings and improvements	10-40
Parks and improvements	15-40
Infrastructure	20-50

### 4. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations arising from cash basis transactions are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bond using the bonds outstanding method. Bonds payable are reported net of the applicable bond premium or discount.

### 5. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

### 6. Fund Balance Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned, fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

### 7. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The City council is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The City council (council) has by resolution authorized the department managers to assign fund balance. The council may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

The City reports fund equity in accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance amounts that are in nonspendable form (such as inventory) or are required to be maintained intact.
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance amounts constrained to specific purposes by the City itself, using its highest level of decision-making authority (i.e. board of directors). To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest-level action to remove or change the constraint.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

- Assigned fund balance amounts that City intends to use for a specific purpose. Intent
  can be expressed by the board of directors or by an official or body to which the city
  council delegates authority.
- Unassigned fund balance amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

The City has not formally adopted a minimum fund balance policy.

### H. Use of Estimates

The preparation of financial statements in conformity with the modified cash basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

### I. Revenues and Expenditures/Expenses

### 1. Program Revenues

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes and other intentionally dedicated resources are reported as general revenues rather than as program revenues.

### 2. Property Taxes

Property taxes attach as an enforceable lien on real property and are levied as of July 1st. The tax levy is divided into two billings: the first billing (mailed on July 1) is an estimate of the current year's levy based on prior year's taxes; the second billing (mailed on January 1) reflects adjustments to the current year's actual levy. The billings are considered past due 15 days after the respective billing date, at which time the applicable property is subject to lien, and penalties and interest are assessed.

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collection to entities levying taxes. Property taxes are levied and become a lien as of July 1 on property values assessed as of June 30. Property taxes are payable in three installments, which are due on November 15, February 15, and May 15.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

# 3. Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary fund's principal ongoing operations. The principal operating revenues of the Sewer, Water, and System Development Funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues not meeting this definition are reported as nonoperating revenues and expenses.

### II. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

### A. Cash Deposits with Financial Institutions

The City of Donald maintains a cash and cash equivalents pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the fund financial statements as cash and cash equivalents. Additionally, several funds held separate cash accounts. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances.

Investments, including amounts held in pooled cash and investments, are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 72, Fair Value Measurement and Application, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value.

The City participates in an external investment pool (State of Oregon Local Government Investment Pool). The Pool is not registered with the U.S. Securities and Exchange Commission as an investment company.

The State's investment policies are governed by the Oregon Revised Statutes (ORC) and the Oregon Investment Council (OIC). The State Treasurer is the investment officer for the OIC and is responsible for all funds in the State Treasury. These funds are invested exercising reasonable care, skill, and caution. Investments in the Pool are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board, which established diversification percentages and specifies the types and maturities of investments.

The portion of the external investment pool which belongs to local government investment participants is reported in an Investment Trust Fund in the State's Comprehensive Annual Financial Report (CAFR). A copy of the State's CAFR may be obtained at the Oregon State Treasury, 350 Winter St. N.E., Salem, Oregon 97310-0840.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

### Fair Value Measurement

Fair value is defined as the price that would be received to sell an asset or price paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Observable inputs are developed based on market data obtained from sources independent of the reporting entity. Unobservable inputs are developed based on the best information available about the assumptions market participants would use in pricing the asset. The classification of securities within the fair value hierarchy is based on the activity level in the market for the security type and the inputs used to determine their fair value, as follows:

- Level 1 Unadjusted quoted prices for <u>identical</u> investments in <u>active</u> markets.
- Level 2 Observable inputs other than quoted market prices; and,
- *Level 3* Unobservable inputs.

There were no transfers of assets or liabilities among the three levels of the fair value hierarchy for the year ended June 30, 2021.

Fair values of assets measured on a recurring basis at June 30, 2021 are as follows:

	Level 2
Investments:	
Oregon Local Government Investment Pool	\$ 1,819,516

### Credit Risk

Oregon statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Government Investment Pool. The City has not adopted an investment policy regarding credit risk; however, investments comply with state statutes.

### Investments

As of June 30, 2021, the City had the following investments:

	Credit Quality		
	Rating	Maturities	Fair Value
Oregon Local Government Investment Pool	Unrated	-	\$ 1,819,516

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

### Interest Rate Risk

The City does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increases in interest rates.

### Concentration of Credit Risk

The City does not have a formal policy that places a limit on the amount that may be invested in any one insurer. 100 percent of the City's investments are in the Oregon Local Government Investment Pool.

### Custodial Credit Risk - Investments

This is the risk that, in the event of the failure of a counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. The City does not have a policy that limits the amount of investments that can be held by counterparties.

### Custodial Credit Risk - Deposits

This is the risk that, in the event of a bank failure, the City's deposits may not be returned. All City deposits not covered by Federal Depository Insurance Corporation (FDIC) insurance are covered by the Public Funds Collateralization Program (PFCP) of the State of Oregon, organized in accordance with ORS 295. The PFCP is a shared liability structure for participating bank depositories.

Barring any exceptions, a bank depository is required to pledge collateral valued at a minimum of 10% of their quarter-end public fund deposits if they are considered well capitalized, 25% of their quarter-end public fund deposits if they are considered adequately capitalized, or 110% of their quarter-end public fund deposits if they are considered undercapitalized or assigned to pledge 110% by the Office of the State Treasurer.

In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities.

The City holds accounts at US Bank, for which deposits are insured by the FDIC up to \$250,000.

At June 30, 2021, the City had deposits of \$133,824 fully insured by the FDIC.

# NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

# **Deposits**

The City's deposits and investments at June 30, 2021 are as follows:

Cash on hand	\$ 200
Checking accounts	132,896
Total investments	 1,819,516
Total deposits and investments	\$ 1,952,612
Cash and investments by fund:	
Governmental activities - unrestricted General Fund	\$ 263,532
Business-type activities - unrestricted	
Water Fund	428,561
Sewer Fund	699,887
Total business-type deposits and investments	 1,128,448
Subtotal unrestricted deposits and investments	1,391,980
Governmental activities - restricted	
Street Fund	229,998
Nonmajor: Debt Service Fund	3,546
Total governmental activities - restricted	 233,544
Business-type activities - restricted	
Sewer System Development Fund	277,099
Nonmajor Proprietary Funds	 49,989
Total business-type activities - restricted	 327,088
Subtotal restricted deposits and investments	 560,632
Total deposits and investments	\$ 1,952,612

Restricted cash is for street improvements, future payments of debt principal and interest, and future system development improvements.

# NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

# **B.** Capital Assets

Capital asset activity resulting from modified cash basis transactions for the year ended June 30, 2021 was as follows:

	Beginning			Ending
	Balance Increases Decrease		Decreases	Balance
Governmental activities				
Capital assets not being depreciated				
Land and improvements	\$ 29,000	\$ -	\$ -	\$ 29,000
Construction in progress	72,844	3,013	55,805	20,052
Total capital assets not being depreciated	101,844	3,013	55,805	49,052
Capital assets being depreciated				
Parks and improvements	63,630	81,329	-	144,959
Buildings and improvements	270,075	10,375	-	280,450
Equipment	6,168	-	-	6,168
Infrastructure	256,728			256,728
Total capital assets being depreciated	596,601	91,704		688,305
Less accumulated depreciation for				
Parks and improvements	(45,679)	(2,378)	-	(48,057)
Buildings and improvements	(65,766)	(7,502)	-	(73,268)
Equipment	(6,168)	-	-	(6,168)
Infrastructure	(28,014)	(15,205)		(43,219)
Total accumulated depreciation	(145,627)	(25,085)		(170,712)
Total capital assets being depreciated, net	450,974	66,619		517,593
Governmental activities capital assets, net	\$ 552,818	\$ 69,632	\$ 55,805	\$ 566,645
				(continued)

# NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

	В	eginning						Ending
(continued)	]	Balance		Increases		reases	Balance	
Business-type activities								
Capital assets not being depreciated								
Land and improvements	\$	18,492	\$	-	\$	-	\$	18,492
Capital assets being depreciated								
Buildings and improvements		127,207		15,148		-		142,355
Equipment		191,895		-		-		191,895
Infrastructure		3,271,577				<u> </u>		3,271,577
Total capital assets being depreciated		3,590,679		15,148		<u>-</u>		3,605,827
Less accumulated depreciation for								
Buildings and improvements		(74,410)		(4,450)		-		(78,860)
Equipment		(149,893)		(9,299)		-		(159,192)
Infrastructure		(1,976,126)		(69,569)		<u>-</u>		(2,045,695)
Total accumulated depreciation		(2,200,429)		(83,318)				(2,283,747)
Total capital assets being depreciated, net		1,390,250		(68,170)		<u>-</u>		1,322,080
Governmental activities capital assets, net	\$	1,408,742	\$	(68,170)	\$		\$	1,340,572

Capital assets are reported on the statement of net position as follows:

	Capital Assets		Accumulated Depreciation			t Capital Assets
Governmental activities						
Land and improvements	\$	29,000	\$	-	\$	29,000
Construction in progress		20,052		-		20,052
Parks and improvements		144,959		(48,057)		96,902
Buildings and improvements		280,450		(73,268)		207,182
Equipment		6,168		(6,168)		-
Infrastructure		256,728		(43,219)		213,509
Total capital assets	\$	737,357	\$ (	<u>170,712</u> )	\$	566,645
					(C	ontinued)

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

	Capital	Accumulated	Net Capital
(continued)	Assets	Depreciation	Assets
Business-type activities			
Land and improvements	\$ 18,492	\$ -	\$ 18,492
Buildings and improvements	142,355	(78,860)	63,495
Equipment	191,895	(159,192)	32,703
Infrastructure	3,271,577	(2,045,695)	1,225,882
Total capital assets	\$ 3,624,319	<u>\$ (2,283,747)</u>	\$ 1,340,572

For governmental activities, depreciation was not charged to specific functions or programs of the City. Capital assets of the City's governmental activities are for the use of the entire City and are therefore unallocated. Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities	
Unallocated depreciation expense	\$ 25,085
Business-type activities	
Water	\$ 34,563
Sewer	5,491
System development	 43,264
	\$ 83,318

### C. Long-Term Liabilities

### 1. Changes in Long-Term Liabilities

The following is a summary of long-term liabilities arising from cash transactions for the year ended June 30, 2021:

	Interest	Original	Beginning			Ending	Due Within
	Rate	Amount	Balance	Additions	Reductions	Balance	One Year
Governmental activities							
US Bank Loan	3.29%	\$ 200,000	\$ 130,000	\$ -	\$ 15,000	\$ 115,000	\$ 15,000

### 2. Governmental Activities - US Bank Loan

On November 22, 2015, the City obtained a note payable with US Bank to refinance the City's General Obligation Bonds, Series 2005. Assets of the City are pledged as collateral. Interest on the note payable is fixed at 3.29%. Principal payments are due annually on February 1. Interest payments are due semiannually on February 1 and August 1. The Debt Service Fund has generally been used to liquidate the debt related to the US Bank loan. If the City is unable to make payment, the obligation contains an event of default; the lender may increase the interest rate to 5% per annum, plus the interest rate otherwise payable under the note.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

### 3. Governmental Activity Interest

Interest expense for governmental funds for the year ended June 30, 2021 amounted to \$4,577.

### 4. Governmental Activity Future Maturities of Long-Term Debt

Year Ending		US Bank Loan						
June 30	P	Principal		Interest		Total		
2022	\$	15,000	\$	4,065	\$	19,065		
2023	4	20,000	4	3,564	4	23,564		
2024		20,000		2,981		22,981		
2025		25,000		1,983		26,983		
2026		35,000		968		35,968		
	\$	115,000	\$	13,561	\$	128,561		

# 5. Legal Debt Limit

The City's legal annual debt service limit (as defined by Oregon Revised Statute 478.410) as of June 30, 2021, was approximately \$5,366,012. The City's legal debt service limit is 3.00% of the real market value of property within the City. The City did not have any bonded debt outstanding as of June 30, 2021.

### D. Interfund Transfers

Interfund transfers during the year consisted of:

	Transfers In:								
	Gove	ernmental							
	a	ctivities		Bu	ites				
		General	V	Vater	S	ewer			
		Fund	]	Fund	]	Fund	Total		
Transfers out:									
Governmental activities									
General Fund	\$	-	\$	5,000	\$	5,000	\$	10,000	
Business-type activities									
Water Fund		10,000		-		-		10,000	
Sewer Fund		10,000		-		-		10,000	
Sewer System Dev. Fund		213		-		-		213	
Nonmajor funds		372		<u>-</u>				372	
Total	\$	20,585	\$	5,000	\$	5,000	\$	30,585	

The primary purpose of interfund transfers was to cover administrative costs.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

### III. OTHER INFORMATION

# A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. There was no significant reduction in insurance coverage from the previous year. There were no insurance settlements exceeding insurance coverage in any of the past three years.

### **B.** Retirement Plans

### 1. ICMA Retirement Corporation Governmental Money Purchase Plan and Trust

General Information about the Pension Plan

### Plan Description

The ICMA Retirement Corporation Plan is a single-employer defined contribution plan administered through the ICMA Retirement Corporation (ICMA-RC). Currently, the City contributes 6% of earnings for each participant of the plan.

### **Funding Policy**

The benefits from ICMA-RC are fully paid, and consequently, no contributions by employees are required. There is no obligation to fund these benefits in advance, and the only obligation is to make current benefit payments due each fiscal year. Employer contributions for each plan year are required to be contributed to the trust no later than the 15<sup>th</sup> day, of the tenth calendar month, following the end of the fiscal year.

Each participant may make voluntary (unmatched) contributions to the plan, subject to limitations. Vesting provisions are defined as 50% after one year of service and 100% after two years of service. Pension expense for the year ended June 30, 2021 was \$37,598. Funds accumulated under this plan are held in trust for the exclusive benefit of the participants. Accordingly, the plan assets are not included in the City's modified cash basis financial statements.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2021

#### C. New Pronouncements

For the fiscal year ended June 30, 2021, the City implemented the following new accounting standards:

GASB Statement No. 84, Fiduciary Activities – This statement established criteria and guidance for identifying fiduciary activities of all state and local governments for accounting and financial reporting purposes, as well as the reporting requirements for these fiduciary funds.

GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32.

The City will implement applicable new GASB pronouncements no later than the required fiscal year. Management has not determined the effect on the financial statements for implementing any of the following pronouncements:

GASB Statement No. 83, Certain Asset Retirement Obligations – This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. The statement is effective for fiscal years beginning after June 15, 2020 (as amended by GASB Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance).

<u>GASB Statement No. 87</u>, *Leases* – This statement addresses the accounting and financial reporting for leases by governments, requiring recognition of certain lease assets and liabilities for leases that were previously classified as operating leases. The statement is effective for fiscal years beginning after June 15, 2022 (as amended by GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*).

<u>GASB Statement No. 89</u>, Accounting for Interest Cost Incurred before the End of a Construction Period – The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The statement is effective for fiscal years beginning after December 15, 2021 (as amended by GASB Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance).

#### NOTES TO BASIC FINANCIAL STATEMENTS

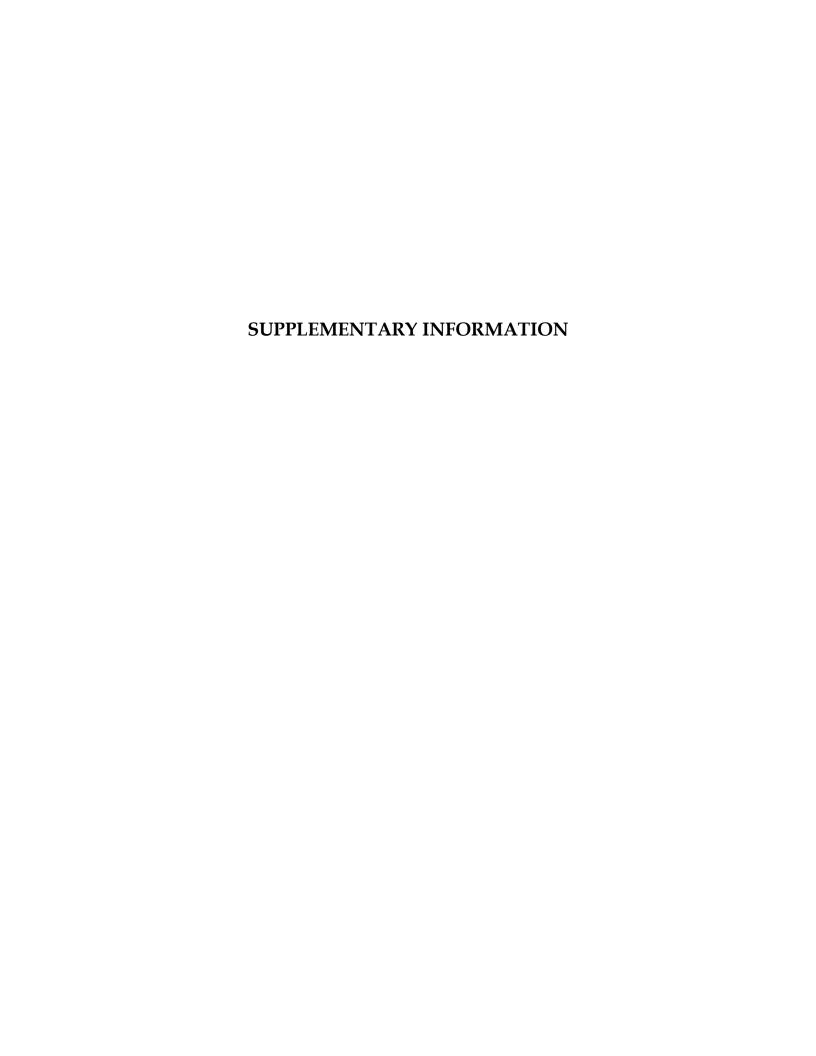
June 30, 2021

#### D. Tax Abatement

Marion County has established an enterprise zone (the North Marion Enterprise Zone, including Aurora, Donald, Hubbard) under ORS 285C that abates property taxes on properties within the enterprise zone. As a result, the property taxes that the Cities will receive for the 2019-2020 levy year have been reduced by \$52,720, as of the date of these financial statements 2020-2021 levy year reductions have not been released by Marion County.

#### **E.** Subsequent Events

Management has evaluated subsequent events through September 16, 2021, which was the date that the financial statements were available to be issued.



### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### GENERAL FUND

		Original Budget	 Final Budget	Fin	iance with al Budget er (Under)	Actual Budget Basis
REVENUES						
Property taxes	\$	86,850	\$ 86,850	\$	10,057	\$ 96,907
Franchise fees		70,830	70,830		3,333	74,163
Licenses and permits		30,700	30,700		23,329	54,029
Intergovernmental		29,660	29,660		5,006	34,666
Grants and contributions		103,150	154,330		(3,511)	150,819
Interest		2,140	2,140		(878)	1,262
Miscellaneous		450	 450		1,374	 1,824
Total revenues		323,780	 374,960		38,710	 413,670
EXPENDITURES						
Current						
General government		152,570	202,570		(10,234)	192,336
Planning and building		36,500	36,500		(792)	35,708
Public safety		50,000	50,000		(8,856)	41,144
Parks		80,015	80,015		(31,327)	48,688
Community development		37,700	38,880		(25,154)	13,726
Contingency	_	50,000	 50,000		(50,000)	 
Total expenditures		406,785	 457,965		(126,363)	 331,602
Excess (deficiency) of revenues						
over (under) expenditures	_	(83,005)	 (83,005)		165,073	 82,068
OTHER FINANCING SOURCES (USES)						
Transfers in		20,585	20,585		-	20,585
Transfers out	_	(10,000)	 		10,000	 (10,000)
Total other financing sources (uses)		10,585	 20,585		(10,000)	 10,585
Net change in fund balance		(72,420)	(62,420)		155,073	92,653
Fund balance - beginning		161,416	 161,416		4,035	 165,451
Fund balance - ending	\$	88,996	\$ 98,996	\$	159,108	\$ 258,104

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - MODIFIED CASH BASIS

### STREET FUND

	F	Original and Final Budget		ance with al Budget er (Under)		Actual Budget Basis
REVENUES						_
Intergovernmental	\$	59,500	\$	11,919	\$	71,419
Grants and contributions		100,000		(50,000)		50,000
Interest		1,000		(151)		849
Miscellaneous		28,480		61,051		89,531
Total revenues		188,980		22,819		211,799
EXPENDITURES						
Operations		182,815		(179,802)		45,777
Contingency		75,000		(75,000)	-	<u>-</u>
Total expenditures		257,815		(212,038)		45,777
Excess (deficiency) of revenues						
over (under) expenditures		(68,835)		234,857		166,022
Fund balance - beginning		88,966		(24,990)		63,976
Fund balance - ending	\$	20,131	\$	209,867	\$	229,998

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - MODIFIED CASH BASIS

### DEBT SERVICE FUND

	Ori	ginal and	Variance with		Actual	
		Final	Final Budget		1	Budget
	I	Budget	Over (Under)			Basis
REVENUES		_		_		
Property taxes	\$	20,570	\$	(990)	\$	19,580
Interest		45		(19)	-	26
Total revenues	-	20,615		(1,009)		19,606
EXPENDITURES						
Debt service		19,577		<u>-</u>		19,577
Excess (deficiency) of revenues over (under) expenditures		1,038		(1,009)		29
Fund balance - beginning		3,027		490		3,517
Fund balance - ending	\$	4,065	\$	(519)	\$	3,546

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

### COMBINING STATEMENT OF NET POSITION - MODIFIED CASH BASIS

### NONMAJOR PROPRIETARY FUNDS

June 30, 2021

	Business-Type Activities - Enterprise Funds									
		Water	Parks		Stormwater		Transportation			
	9	System	System		System		System		Total	
	Dev	elopment	Dev	velopment	Development		Development		Proprietary	
		Fund		Fund		Fund	Fund			Funds
ASSETS								•		
Restricted assets										
Cash and cash equivalents	\$	14,141	\$	1,341	\$	20,115	\$	14,392	\$	49,989
Capital assets being depreciated, net		581,143								581,143
Total assets		595,284		1,341		20,115		14,392		631,132
NET POSITION										
Net investment in capital assets		581,143		=		=		-		581,143
Restricted for system development		14,141		1,341		20,115		14,392		49,989
Total net position	\$	595,284	\$	1,341	\$	20,115	\$	14,392	\$	631,132

### COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS

### NONMAJOR PROPRIETARY FUNDS

	Business-Type Activities - Enterprise Funds									
	Water	Parks	Stormwater	Transportation						
	System	System	System	System	Total					
	Development	Development	Development	Development	Proprietary					
	Fund	Fund	Fund	Fund	Funds					
OPERATING REVENUES	\$ -	\$ -	\$ -	\$ -	\$ -					
OPERATING EXPENSES										
Materials and services	42,108	994	2,983	2,983	49,068					
Depreciation	43,264		<del>_</del>		43,264					
Total operating expenses	85,372	994	2,983	2,983	92,332					
Operating income (loss)	(85,372)	(994)	(2,983)	(2,983)	(92,332)					
NONOPERATING										
REVENUES (EXPENSES)										
Grants and contributions	28,959	-	-	-	28,959					
Interest income	207	17	174	132	530					
Total nonoperating										
revenues (expenses)	29,166	17	174	132	29,489					
Income (loss) before										
contributions and transfers	(56,206)	(977)	(2,809)	(2,851)	(62,843)					
TRANSFERS	<u> </u>		·		<del></del>					
Transfers out	(210)	(21)	(80)	(61)	(372)					
Transfers out	(210)	(21)	(80)	(01)	(372)					
Change in net position	(56,416)	(998)	(2,889)	(2,912)	(63,215)					
Total net position - beginning	651,700	2,339	23,004	17,304	694,347					
Total net position - ending	\$ 595,284	\$ 1,341	\$ 20,115	\$ 14,392	\$ 631,132					

### COMBINING STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS

### NONMAJOR PROPRIETARY FUNDS

			Busi	ness-Type	e Acti	vities - En	terpri	ise Funds		
	S Dev	Water System relopment Fund	F Sy Deve	Parks Estem Hopment	Sto S Dev		Tran S Dev	sportation System relopment Fund	Pro	Total oprietary Funds
CASH FLOWS FROM OPERATING	•									
ACTIVITIES										
Payments to vendors	\$	(42,108)	\$	(994)	\$	(2,983)	\$	(2,983)	\$	(49,068)
Net cash provided (used) by operating activities		(42,108)		(994)		(2,983)		(2,983)		(49,068)
CASH FLOWS FROM NONCAPITAL										
FINANCING ACTIVITIES										
Transfers to other funds		(210)		(21)		(80)		(61)		(372)
Net cash provided (used) by noncapital financing activities		(210)		(21)		(80)		(61)		(372)
CASH FLOWS FROM INVESTING										
ACTIVITIES										
Grants and contributions		28,959		-		-		-		28,959
Investment income		207		17		174		132		530
Net cash provided (used) by investing activities		29,166		17		174		132		29,489
Net increase (decrease) in cash										
and cash equivalents		(13,152)		(998)		(2,889)		(2,912)		(19,951)
Cash and cash equivalents - beginning		27,293		2,339		23,004		17,304		69,940
Cash and cash equivalents - ending	\$	14,141	\$	1,341	\$	20,115	\$	14,392	\$	49,989
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:										
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	(85,372)	\$	(994)	\$	(2,983)	\$	(2,983)	\$	(92,332)
Depreciation		43,264				<u>-</u>		<u>-</u>		43,264
Net cash provided (used) by operating activities	\$	(42,108)	\$	(994)	\$	(2,983)	\$	(2,983)	\$	(49,068)

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

### WATER FUND

	Original and	Variance with	Actual							
	Final	Final Budget	Budget		Modified Cash					
	Budget	Over (Under)	Basis	Adjustments	Basis					
REVENUES										
Charges for services	\$ 308,950	\$ (26,646)	\$ 282,304	\$ -	\$ 282,304					
Interest	6,450	(2,685)	3,765	-	3,765					
Miscellaneous	200	773	973		973					
Total revenues	315,600	(28,558)	287,042		287,042					
EXPENDITURES										
Operations	662,990	(311,321)	351,669	-	351,669					
Depreciation	-	-	-	34,563	34,563					
Contingency	70,000	(70,000)	<u>-</u>							
Total expenditures	732,990	(381,321)	351,669	34,563	386,232					
Excess (deficiency) of revenues										
over (under) expenditures	(417,390)	352,763	(64,627)	(34,563)	(99,190)					
OTHER FINANCING										
SOURCES (USES)										
Transfers in	5,000	-	5,000	-	5,000					
Transfers out	(10,000)		(10,000)		(10,000)					
Total other financing										
sources (uses)	(5,000)		(5,000)		(5,000)					
Net change in fund balance	(422,390)	352,763	(69,627)	(34,563)	(104,190)					
Fund balance - beginning	486,504	11,684	498,188	750,004	1,248,192					
Fund balance - ending	\$ 64,114	\$ 364,447	\$ 428,561	\$ 715,441	\$ 1,144,002					

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### SEWER FUND

	Or	iginal and	Var	iance with						
		Final		al Budget	]	Budget			Mod	lified Cash
		Budget	Ove	er (Under)	Basis		Adj	Adjustments		Basis
REVENUES										
Charges for services	\$	319,150	\$	13,408	\$	332,558	\$	-	\$	332,558
Interest		9,470		(3,979)		5,491		-		5,491
Rental income		22,850		-		22,850		-		22,850
Miscellaneous		200		2,013		2,213				2,213
Total revenues		351,670		11,442		363,112		<u>-</u>		363,112
EXPENDITURES										
Operations		587,907		(203,112)		384,795		(15,148)		369,647
Depreciation		-		-		-		5,491		5,491
Contingency		150,000		(150,000)		<u>-</u>	-		-	
Total expenditures		737,907		(353,112)		384,795		(9,657)		375,138
Excess (deficiency) of revenues										
over (under) expenditures		(386,237)		364,554		(21,683)		9,657		(12,026)
OTHER FINANCING										
SOURCES (USES)										
Transfers in		5,000		=		5,000		-		5,000
Transfers out		(10,000)				(10,000)				(10,000)
Total other financing										
sources (uses)		(5,000)				(5,000)				(5,000)
Net change in fund balance		(391,237)		364,554		(26,683)		9,657		(17,026)
Fund balance - beginning		711,848		14,722		726,570		34,331		760,901
Fund balance - ending	\$	320,611	\$	379,276	\$	699,887	\$	43,988	\$	743,875

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

### SEWER SYSTEM DEVELOPMENT FUND

	Original and	Variance with	Actual						
	Final	Final Budget	Budget		Modified Cash				
	Budget	Over (Under)	Basis	Adjustments	Basis				
REVENUES									
Charges for services	\$ 4,065	\$ (4,065)	\$ -	\$ -	\$ -				
Interest	3,780	(1,605)	2,175	-	2,175				
Grants and contributions	525,000	(515,058)	9,942		9,942				
Total revenues	532,845	(520,728)	12,117		12,117				
EXPENDITURES									
Operations	735,000	(712,443)	22,557	-	22,557				
Contingency	60,000	(60,000)							
Total expenditures	795,000	(772,443)	22,557		22,557				
Excess (deficiency) of revenues									
over (under) expenditures	(262,155)	251,715	(10,440)		(10,440)				
OTHER FINANCING									
SOURCES (USES)									
Transfers out	(213)		(213)		(213)				
Net change in fund balance	(262,368)	251,715	(10,653)	-	(10,653)				
Fund balance - beginning	283,780	3,972	287,752		287,752				
Fund balance - ending	\$ 21,412	\$ 255,687	\$ 277,099	<u>\$</u>	\$ 277,099				

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

### WATER SYSTEM DEVELOPMENT FUND

	Ori	ginal and	Vari	ance with			1	Actual			
		Final		l Budget		Budget	A 1:			ified Cash	
REVENUES		Budget	Ove	r (Under)		Basis	Aaj	ustments		Basis	
Charges for services	\$	4,002	\$	(4,002)	\$		\$		\$		
Interest	Ф	300	Ф	(4,002)	Ф	207	Ф		Ф	207	
Grants and contributions		525,000		(496,041)		28,959		_		28,959	
Grants and contributions		020,000		(170,011)		20,707				20,707	
Total revenues		529,302		(500,136)		29,166		_		29,166	
EXPENDITURES											
Operations		535,000		(492,892)		42,108		_		42,108	
Depreciation		· -		-		· -		43,264		43,264	
Contingency		10,000		(10,000)		<u>-</u>		_		<u>-</u>	
Total expenditures		545,000		(502,892)		42,108		43,264		85,372	
Excess (deficiency) of revenues		(4 <b>F</b> (00)		2.77		(12.0.12)		(40.041)		( <b>5</b> ( <b>3</b> 0 ()	
over (under) expenditures		(15,698)		2,756		(12,942)		(43,264)		(56,206)	
OTHER FINANCING											
SOURCES (USES)											
Transfers out		(210)		_		(210)		<u>-</u>		(210)	
Net change in fund balance		(15,908)		2,756		(13,152)		(43,264)		(56,416)	
<u> </u>		,				,		, ,		,	
Fund balance - beginning		23,232		4,061		27,293		624,407		651,700	
Fund balance - ending	\$	7,324	\$	6,817	\$	14,141	\$	581,143	\$	595,284	

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

### PARKS SYSTEM DEVELOPMENT FUND

	Original and	Variance with	Actual						
	Final	Final Budget	Budget		Modified Cash				
	Budget	Over (Under)	Basis	Adjustments	Basis				
REVENUES									
Charges for services	\$ 526	\$ (526)	\$ -	\$ -	\$ -				
Interest	24	<u>(7</u> )	17		17				
Total revenues	550	(533)	17		17				
EXPENDITURES									
Operations	1,000	(6)	994	-	994				
Contingency	500	(500)	<del>-</del>		<del>-</del>				
Total expenditures	1,500	(506)	994		994				
Excess (deficiency) of revenues									
over (under) expenditures	(950)	(27)	(977)		(977)				
OTHER FINANCING									
SOURCES (USES)									
Transfers out	(21)		(21)		(21)				
Net change in fund balance	(971)	(27)	(998)	-	(998)				
Fund balance - beginning	1,746	593	2,339		2,339				
Fund balance - ending	\$ 775	\$ 566	\$ 1,341	<u>\$ -</u>	\$ 1,341				

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

### STORMWATER SYSTEM DEVELOPMENT FUND

	Original and	Variance with			
	Final Budget	Final Budget Over (Under)	Budget Basis	Adjustments	Modified Cash Basis
REVENUES		· · · · · ·			
Charges for services	\$ 195	\$ (195)	\$ -	\$ -	\$ -
Interest	300	(126)	<u> 174</u>	<u>-</u>	174
Total revenues	495	(321)	174		174
EXPENDITURES					
Operations	3,000	(17)	2,983	-	2,983
Contingency	1,250	(1,250)			
Total expenditures	4,250	(1,267)	2,983		2,983
Excess (deficiency) of revenues					
over (under) expenditures	(3,755)	946	(2,809)	<u> </u>	(2,809)
OTHER FINANCING					
SOURCES (USES)					
Transfers out	(80)		(80)		(80)
Net change in fund balance	(3,835)	946	(2,889)	-	(2,889)
Fund balance - beginning	22,751	253	23,004		23,004
Fund balance - ending	\$ 18,916	\$ 1,199	\$ 20,115	\$ -	\$ 20,115

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

### TRANSPORTATION SYSTEM DEVELOPMENT FUND

	Original and Final Budget		Variance with Final Budget Over (Under)		Actual					
					Budget Basis		Adjustments		Modified Cash Basis	
REVENUES										
Charges for services	\$	600	\$	(600)	\$	-	\$	-	\$	-
Interest		220	-	(88)		132			-	132
Total revenues		820		(688)		132				132
EXPENDITURES										
Operations		3,000		(17)		2,983		-		2,983
Contingency		1,500		(1,500)		<u>-</u>				
Total expenditures		4,500		(1,517)		2,983				2,983
Excess (deficiency) of revenues										
over (under) expenditures	(	(3 <i>,</i> 680)		829		(2,851)				(2,851)
OTHER FINANCING										
SOURCES (USES)										
Transfers out		(61)		<u>-</u>		(61)				(61)
Net change in fund balance	(	3,741)		829		(2,912)		-		(2,912)
Fund balance - beginning	1	6,645		659		17,304				17,304
Fund balance - ending	\$ 1	2,904	\$	1,488	\$	14,392	\$		\$	14,392

# AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS



### INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

The Honorable Brad Oxenford, Mayor and Members of the City Council City of Donald Donald, Oregon 97020

We have audited the basic financial statements of the City of Donald as of and for the year ended June 30, 2021 and have issued our report thereon dated September 16, 2021. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

#### Compliance

As part of obtaining reasonable assurance about whether the City of Donald's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures, which included, but were not limited to, the following:

Deposit of public funds with financial institutions (ORS Chapter 295)

Indebtedness limitations, restrictions, and repayment

Budgets legally required (ORS Chapter 294)

Insurance and fidelity bonds in force or required by law

Programs funded from outside sources

Highway revenues used for public highways, roads, and streets

Authorized investment of surplus funds (ORS Chapter 294)

Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)

In connection with our testing, nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

This report is intended solely for the information and use of the city council and management of the City of Donald and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Accuity, LLC

Albany, Oregon

September 16, 2021