

#### ANNUAL FINANCIAL REPORT

June 30, 2023



CITY OFFICIALS

June 30, 2023

#### **MAYOR**

Rick Olmsted

## **CITY COUNCIL**

Gerry Waller, Council President

Mark Buzzard

Michael Coffman (appointed 6/6/2023)

Cheryl Glenn

Jan Olsen (appointed 9/13/2022)

Neil Strathdee (appointed 8/9/2022)

\*All councilors receive mail at the address listed below

#### **CITY MANAGER**

Eric Underwood, City Manager

P.O. Box 388 10710 Main Street NE Donald, Oregon 97020

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#### INDEPENDENT AUDITOR'S REPORT

The Honorable Rick Olmsted, Mayor and Members of the City Council City of Donald Donald, Oregon 97020

#### **Opinions**

We have audited the accompanying modified cash basis financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Donald, Marion County, Oregon, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise The City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Donald, Marion County, Oregon as of June 30, 2023, and the respective changes in modified cash basis financial position thereof for the year then ended on the basis of accounting described in Note I.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Donald, Marion County, Oregon, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter - Basis of Accounting**

We draw attention to Note I of the financial statements, which describes the basis of accounting. The City of Donald prepares its financial statements on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to that matter.

#### **Emphasis of Matter - Change in Accounting Principle**

As described in the notes to the financial statements, in the year ended June 30, 2023, the District adopted new accounting guidance: GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability of Arrangements*, Statement No. 96, *Subscription-Based Information Technology Arrangements*, Statement No. 99, *Omnibus* 202, and Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note I, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Donald, Marion County, Oregon's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluate the overall presentation of the
  financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Donald, Marion County, Oregon's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Donald, Marion County, Oregon's basic financial statements. The combining and individual nonmajor fund financial statements, if applicable, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements if applicable, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Report on Other Legal and Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated August 9, 2023 on our tests of the District's compliance with certain provisions of laws and regulations specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Accuity, LLC

Clen O Kearns CPA

Albany, Oregon August 9, 2023

# **BASIC FINANCIAL STATEMENTS**

# Marion County, Oregon

## STATEMENT OF NET POSITION - MODIFIED CASH BASIS

June 30, 2023

	rnmental tivities	Business-Type Activities		J 1		Total
ASSETS						
Current assets						
Cash and cash equivalents	\$ 693,997	\$	937,701	\$ 1,631,698		
Restricted assets						
Cash and cash equivalents	79,379		346,709	426,088		
Capital assets not being depreciated	29,000		186,847	215,847		
Capital assets being depreciated, net	 930,622		1,308,682	 2,239,304		
Total assets	 1,732,998		2,779,939	 4,512,937		
LIABILITIES						
Current liabilities						
Payroll liabilities	3,313		-	3,313		
Due to other governments	91,568		-	91,568		
Long-term debt, current portion	 20,000		<u>-</u>	 20,000		
Total current liabilities	 114,881			 114,881		
Noncurrent liabilities						
Long-term debt, less current portion	 60,000			 60,000		
Total liabilities	 174,881			 174,881		
NET POSITION						
Net investment in capital assets	959,622		1,495,529	2,455,151		
Restricted for various purposes	79,379		346,709	426,088		
Unrestricted	 519,116		937,701	 1,456,817		
Total net position	\$ 1,558,117	\$	2,779,939	\$ 4,338,056		

#### STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the Year Ended June 30, 2023

Net Revenues (Expenses) and Program Revenues Changes in Net Position Operating Capital Charges for Grants and Grants and Governmental Business-type **Functions/Programs** Services Contributions Contributions Activities Activities Expenses Total Governmental Activities General government 95,726 132,721 \$ \$ 77,903 77,903 150,544 Community development 23,555 (23,555)(23,555)Highways and streets 59,233 8,120 100,000 48,887 48,887 Parks 38,617 10,626 (27,991)(27,991)Planning and building 56,278 (56,278)(56,278)Public safety 10,517 (10,517)(10,517)Transportation 21,350 21,350 21,350 Unallocated depreciation 33,168 (33,168)expense (33,168)Interest on long-tem debt 3,564 (3,564)(3,564)Total governmental activities 375,476 135,822 132,721 100,000 (6,933)(6,933)Business-Type Activities Water 419,162 344,870 159,512 85,220 85,220 Sewer 391,732 416,852 5,017 30,137 30,137 Stormwater 8,420 8,420 8,420 810,894 5,017 159,512 123,777 Total business-type activities 761,722 123,777 Total \$ 1,186,370 897,544 137,738 259,512 (6,933)123,777 116,844 General revenues Property taxes levied for general purposes 116,470 116,470 Property taxes levied for debt service 23,537 23,537 Motor fuel taxes 8,212 Franchise fees 89,995 89,995 Intergovernmental 112,543 112,543 Interest 18,895 38,708 57,603 Gain on sale of assets 12,510 12,510 Miscellaneous 1,331 4,401 5,732 370,983 Total general revenues 55,619 418,390 **Transfers** (39,804)39,804 Change in net position 324,246 219,200 543,446 Net position - beginning, as restated 1,233,871 2,560,739 3,794,610 Net position - ending 1,558,117 2,779,939 \$ 4,338,056

## BALANCE SHEET - MODIFIED CASH BASIS

## GOVERNMENTAL FUNDS

June 30, 2023

	General Fund										Street Fund				Gov	onmajor ernmental Funds	Total Governmental Funds		
ASSETS																			
Cash and cash equivalents	\$	693,997	\$	26,956	\$	52,423	\$	773,376											
LIABILITIES																			
Payroll liabilities	\$	3,313	\$	-	\$	-	\$	3,313											
Due to other governments		91,568		<u>-</u>		<u>-</u>		91,568											
Total liabilities		94,881		<u>-</u>				94,881											
FUND BALANCES																			
Restricted for:																			
Highways and streets		-		26,956		-		26,956											
Parks		-		-		12,004		12,004											
Transportation		-		-		36,230		36,230											
Debt service		-		-		4,189		4,189											
Unassigned		599,116						599,116											
Total fund balances		599,116		26,956		52,423		678,495											
Total liabilities																			
and fund balances	\$	693,997	\$	26,956	\$	52,423	\$	773,376											

# Marion County, Oregon

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES - MODIFIED CASH BASIS

June 30, 2023

Total fund balances	\$	678,495
Capital assets used in governmental activities are not financial resources and are therefore not reported in the governmental funds:		
Cost 1,180,5	57	
Accumulated depreciation (220,9	<u>35</u> )	959,622
Long-term assets and liabilities not payable in the current year are not reported as governmental fund liabilities. Interest on long-term debt is not accrued in the governmental funds, but rather, is recognized as an expenditure when due. These liabilities consist of:		
Loans payable		(80,000)
Net position of governmental activities	<u>\$</u>	1,558,117

# Marion County, Oregon

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

#### **GOVERNMENTAL FUNDS**

For the Year Ended June 30, 2023

	General Fund	Street Gove		Nonmajor Governmental Funds		Total Governmental Funds	
REVENUES							
Property taxes	\$ 116,470	\$	-	\$	23,537	\$	140,007
Charges for services	-		-		31,976		31,976
Franchise fees	89,995		-		-		89,995
Licenses and permits	94,856		-		-		94,856
Intergovernmental	33,662		87,093		-		120,755
Grants and contributions	133,223		100,000		-		233,223
Interest	12,692		5,622		581		18,895
Miscellaneous	 1,335		8,484				9,819
Total revenues	 482,233		201,199		56,094		739,526
EXPENDITURES							
Current							
General government	145,531		-		-		145,531
Planning and building	59,682		-		-		59,682
Highways and streets	-		59,361		-		59,361
Public safety	10,517		-		-		10,517
Parks	42,148		-		-		42,148
Capital outlay	68,076		307,541		-		375,617
Debt service	 				23,564		23,564
Total expenditures	 325,954		366,902		23,564		716,420
Excess (deficiency) of revenues							
over (under) expenditures	 156,279	_	(165,703)		32,530		23,106
OTHER FINANCING							
SOURCES (USES)							
Transfers in	21,780		-		-		21,780
Transfers out	 (10,000)				_		(10,000)
Total other financing							
sources (uses)	 11,780		<u>-</u>				11,780
Net change in fund balances	168,059		(165,703)		32,530		34,886
Fund balances - beginning	 431,057		192,659		19,893		643,609
Fund balances - ending	\$ 599,116	\$	26,956	\$	52,423	\$	678,495

## Marion County, Oregon

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the Year Ended June 30, 2023

Net change in fund balances		\$ 34,886
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures; however, in the statement of activities, the costs of these assets are allocated over their estimated useful lives and reported as depreciation expense.		
Capital asset purchases	307,541	
Capital asset disposals	(5,013)	
Depreciation expense recorded in the current year	(33,168)	269,360
Long-term debt proceeds are reported as other financing sources in the governmental funds. In the statement of net position, however, issuing long-term debt increases liabilities. Similarly, repayment of principal is an expenditure in the governmental funds, but reduces the liability in the statement of net position.		
Debt principal paid		20,000
Change in net position of governmental activities		\$ 324,246

#### STATEMENT OF NET POSITION - MODIFIED CASH BASIS

#### PROPRIETARY FUNDS

June 30, 2023

Business-Type Activities - Enterprise Funds Sewer System Nonmajor Total Development Water Sewer Enterprise Enterprise Fund Fund Fund **Funds Funds** ASSETS Current assets Cash and cash equivalents \$ 262,949 674,752 937,701 Restricted assets Cash and cash equivalents 294,458 52,251 346,709 Capital assets not being depreciated 186,847 186,847 Capital assets being depreciated, net 62,581 494,615 751,486 1,308,682 Total assets 1,201,282 737,333 294,458 546,866 2,779,939 **NET POSITION** Net investment in capital assets 938,333 62,581 494,615 1,495,529 Restricted for system development 294,458 52,251 346,709 Unrestricted 262,949 674,752 937,701 Total net position 1,201,282 737,333 294,458 546,866 2,779,939

# Marion County, Oregon

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS

#### PROPRIETARY FUNDS

For the Year Ended June 30, 2023

	Business-Type Activities - Enterprise Funds											
	Sewer Syste Water Sewer Developme Fund Fund Fund		elopment	,			Total nterprise Funds					
OPERATING REVENUES												
Charges for services Miscellaneous income Rental income	\$	339,655 1,488	\$	388,780 2,913 22,850	\$	5,222 - -	\$	13,635 - -	\$	747,292 4,401 22,850		
Total operating revenues		341,143		414,543		5,222		13,635		774,543		
OPERATING EXPENSES												
Personnel services		227,880		227,880		-		-		455,760		
Materials and services		115,251		153,376		-		-		268,627		
Depreciation		32,766		10,476				43,265	86,5			
Total operating expenses		375,897		391,732		<u>-</u>		43,265		810,894		
Operating income (loss)		(34,754)		22,811		5,222		(29,630)		(36,351)		
NONOPERATING												
REVENUES (EXPENSES)												
Grants and contributions		123,349		-		5,017		36,163		164,529		
Gain on sale of assets		-		12,510		-		-		12,510		
Interest income		11,147		18,403		8,060		1,098		38,708		
Total nonoperating												
revenues (expenses)		134,496		30,913		13,077		37,261		215,747		
,				2 0,7 20								
Income (loss) before contributions and transfers		00.742		E2 724		10 200		7 (21		170 206		
contributions and transfers		99,742		53,724		18,299		7,631		179,396		
TRANSFERS												
Transfers in		35,394		26,190		-		-		61,584		
Transfers out		(10,890)		(10,890)						(21,780)		
Total transfers		24,504		15,300		<u>-</u>		<u>-</u>		39,804		
Change in net position		124,246		69,024		18,299		7,631		219,200		
Total net position - beginning		1,077,036		668,309		276,159		539,235		2,560,739		
Total net position - ending	\$	1,201,282	\$	737,333	\$	294,458	\$	546,866	\$	2,779,939		

# STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS

## ENTERPRISE FUNDS

For the Year Ended June 30, 2023

	Business-Type Activities - Enterprise Funds									
		Water Fund		Sewer Fund		Sewer System Development Fund		Nonmajor Enterprise Funds		Total Interprise Funds
CASH FLOWS FROM OPERATING ACTIVITIES										
Cash received from customers	\$	341,143	\$	414,543	\$	5,222	\$	13,635	\$	774,543
Payments to employees		(227,880)		(227,880)		-		-		(455,760)
Payments to vendors		(115,251)		(153,376)				<u> </u>		(268,627)
Net cash provided (used) by operating activities		(1,988)		33,287		5,222		13,635		50,156
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES										
Capital asset purchases		(276,069)		(22,808)		-		-		(298,877)
Transfers from other funds		35,394		26,190		-		-		61,584
Transfers to other funds		(10,890)		(10,890)				<u> </u>		(21,780)
Net cash provided (used) by noncapital financing activities		(251,565)		(7,508)		<u>-</u>				(259,073)
CASH FLOWS FROM INVESTING ACTIVITIES										
Grants and contributions		123,349		-		5,017		36,163		164,529
Investment income		11,147		18,403		8,060		1,098		38,708
Net cash provided (used) by investing activities		134,496		18,403		13,077		37,261		203,237
Net increase (decrease) in cash and cash equivalents		(119,057)		44,182		18,299		50,896	(	(5,680) continued)

# Marion County, Oregon

#### STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS

#### PROPRIETARY FUNDS

For the Year Ended June 30, 2023

	Business-Type Activities - Enterprise Funds									
					Sew	ver System	N	onmajor		Total
		Water		Sewer	Dev	velopment	Er	nterprise	F	nterprise
(continued)		Fund		Fund		Fund		Funds		Funds
Cash and cash equivalents - beginning	\$	382,006	\$	630,570	\$	276,159	\$	1,355	\$	1,290,090
Cash and cash equivalents - ending	\$	262,949	\$	674,752	\$	294,458	\$	52,251	\$	1,284,410
Reconciliation of operating income (loss) to net cash										
provided (used) by operating activities:										
Operating income (loss)	\$	(34,754)	\$	22,811	\$	5,222	\$	(29,630)	\$	(36,351)
Adjustments to reconcile operating income (loss) to net cash										
provided (used) by operating activities:										
Depreciation		32,766		10,476		<u>-</u>		43,265		86,507
Net cash provided (used) by operating activities	\$	(1,988)	\$	33,287	\$	5,222	\$	13,635	\$	50,156

# NOTES TO BASIC FINANCIAL STATEMENTS

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Donald have been prepared on the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the City. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support.

#### **B.** Reporting Entity

The City of Donald, Oregon has a rich history in agriculture, industry, business, and family, and was a main station for the Oregon Electric Railway by the early 1900's. The City was incorporated in 1912, and the government consists of an elected mayor and six council members. The City's mission is to promote and improve our quality of life, while enhancing our sense of community, and preserving our small-town heritage for all.

The City is located 24 miles south of Portland and 27 miles north of Salem in the stunning Willamette Valley. Champoeg State Heritage Park, which is one of the State of Oregon's most notable landmarks, is just four miles west. Six miles east of the City is Willamette Aviation, Oregon's third busiest airport.

#### C. Basis of Presentation - Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from all governmental funds, while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds and proprietary funds. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### D. Basis of Presentation - Fund Financial Statements

The fund financial statements provide information about the government's funds. Separate statements for each fund category, governmental and proprietary, are presented.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

<u>General Fund</u> – The General Fund is the primary operating fund of the City. It accounts for all financial resources of the City except those required to be accounted for in another fund.

#### Special Revenue Fund

Streets Fund – The Streets Fund is used to account for highway taxes received from the State of Oregon. Primary expenses are for maintenance and improvement of the City's roads and streets; fund balance is restricted for that purpose.

The City reports the following major proprietary funds:

#### **Enterprise Funds**

*Water Fund* – The Water Fund accounts for the operation and maintenance of the City's water intake, purification, and delivery system, which provides water services to residents. Primary revenues are user fees.

Sewer Fund – The Sewer Fund accounts for the operation and maintenance of the City's wastewater collection and treatment system, which provides wastewater services to residents. Primary revenues are user fees.

Sewer System Development Fund – The Sewer System Development Fund is used to account for revenues and expenses attributable to construction of the wastewater collection and treatment systems. Primary revenues are system development charges.

Additionally, the City reports the following nonmajor governmental funds:

#### Capital Project Funds

*Parks System Development Fund* – The Parks System Development Fund is used to account for revenues and expenses attributable to construction of the parks system. Primary revenues are system development charges; fund balance is restricted for that purpose.

*Transportation System Development Fund* – The Transportation System Development Fund is used to account for revenues and expenses attributable to construction of the transportation system. Primary revenues are system development charges; fund balance is restricted for that purpose.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

#### Debt Service Fund

*Debt Service Fund* – The Debt Service Fund accounts for money reserved for payment of principal and interest on long-term obligations; fund balance is restricted for that purpose.

Additionally, the City reports the following nonmajor proprietary funds:

*Water System Development Fund* – The Water System Development Fund is used to account for revenues and expenses attributable to construction of the water collection and treatment systems. Primary revenues are system development charges; fund balance is restricted for that purpose.

Stormwater System Development Fund – The Stormwater System Development Fund is used to account for revenues and expenses attributable to construction of the stormwater system. Primary revenues are system development charges; fund balance is restricted for that purpose.

Stormwater Fund – The Stormwater Fund is used to account for revenues and expenses attributable to stormwater system operations. Primary revenues are system development charges; fund balance is restricted for that purpose.

Certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements.

Transfers between the funds included in governmental activities are eliminated, so that only the net amount is included as transfers in the governmental column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

#### E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus within the limitations of the modified cash basis of accounting, as described below. Governmental fund financial statements are reported using the current financial resources measurement focus.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

Only current financial assets and liabilities are generally included on the balance sheet. The operating statements present sources and uses of available expendable financial resources during a given period. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt is reported as other financing source.

In the government-wide financial statements and the fund financial statements, governmental and business-type activities are presented using the modified cash basis of accounting. This basis recognizes assets, liabilities, fund balance/net position, revenues, and expenditures when they result from cash transactions, with a provision for depreciation in the government-wide statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

As a result of the use of the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenues for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in the financial statements.

If the City utilized the basis of accounting recognized as generally accepted, the fund financial statements would use the modified accrual basis of accounting and the government-wide financial statements would be presented on the accrual basis of accounting.

#### F. Budgetary Information

#### 1. Budgetary Basis of Accounting

The City budgets all funds in accordance with the requirements of state law. Annual appropriated budgets are adopted for the general, special revenue, debt service, capital projects, and enterprise funds. All funds are budgeted on the modified cash basis of accounting.

The City begins its budgeting process by appointing budget committee members. The budget officer prepares a budget, which is reviewed by the budget committee. The budget is then published in proposed form and is presented at public hearings to obtain taxpayer comments and approval from the budget committee. The budget is legally adopted by the city council by resolution prior to the beginning of the City's fiscal year. The council resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Total personnel services, materials and services, debt service, capital outlay, interfund transfers, and operating contingencies are the levels of control established by the resolution. The detailed budget document, however, is required to contain more specific detailed information for the aforementioned expenditure categories and management may revise the detailed line item budgets within appropriation categories.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriation resolution. Supplemental budgets less than 10% of a fund's original budget may be adopted by the city council at a regular council meeting. A supplemental budget greater than 10% of a fund's original budget requires hearings before the public, publication in newspapers, and approval by the city council. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the city council. During the year, there were no supplemental budgets. The City does not use encumbrances and appropriations lapse at year-end.

Budget amounts shown in the financial statements reflect the original budget amounts.

#### G. Assets, Liabilities, Deferred Inflows/Outflows of Resources and Net Position/Fund Balance

#### 1. Cash and Cash Equivalents

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### 2. Investments

State statutes authorize the government to invest in legally issued general obligations of the United States, the agencies and instrumentalities of the United States and the states of Oregon, Washington, Idaho, or California, certain interest-bearing bonds, time deposit open accounts, certificates of deposit, and savings accounts in banks, mutual savings banks, and savings and loan associations that maintain a head office or a branch in this state in the capacity of a bank, mutual savings bank, or savings and loan association, and share accounts and savings accounts in credit unions in the name of, or for the benefit of, a member of the credit union pursuant to a plan of deferred compensation.

#### 3. Capital Assets

Capital assets resulting from cash transactions, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost where no historical records exist.

The costs of normal maintenance or repairs that do not add to the value of an asset or materially extend its life are charged to expenditures as incurred and are not capitalized. Major capital outlays for capital assets and improvements are capitalized as projects are constructed.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

Property, plant, and equipment of the City are depreciated using the straight-line method over the following estimated useful lives.

<u>Assets</u>	<u>Years</u>
Equipment	3-15
Sewer and water systems	10-20
Buildings and improvements	10-40
Parks and improvements	15-40
Infrastructure	20-50

#### 4. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations arising from cash basis transactions are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bond using the bonds outstanding method. Bonds payable are reported net of the applicable bond premium or discount.

#### 5. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### 6. Fund Balance Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned, fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

#### 7. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The City council is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The City council (council) has by resolution authorized the department managers to assign fund balance. The council may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

The City reports fund equity in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance amounts that are in nonspendable form (such as inventory)
  or are required to be maintained intact.
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance amounts constrained to specific purposes by the City itself, using its highest level of decision-making authority (i.e. board of directors). To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest-level action to remove or change the constraint.
- Assigned fund balance amounts that City intends to use for a specific purpose. Intent
  can be expressed by the board of directors or by an official or body to which the city
  council delegates authority.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

• Unassigned fund balance – amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

The City has not formally adopted a minimum fund balance policy.

#### H. Use of Estimates

The preparation of financial statements in conformity with the modified cash basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures; accordingly, actual results could differ from those estimates.

#### I. Revenues and Expenditures/Expenses

#### 1. Program Revenues

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes and other intentionally dedicated resources are reported as general revenues rather than as program revenues.

#### 2. Property Taxes

Property taxes attach as an enforceable lien on real property and are levied as of July 1st. The tax levy is divided into two billings: the first billing (mailed on July 1) is an estimate of the current year's levy based on prior year's taxes; the second billing (mailed on January 1) reflects adjustments to the current year's actual levy. The billings are considered past due 15 days after the respective billing date, at which time the applicable property is subject to lien, and penalties and interest are assessed.

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collection to entities levying taxes. Property taxes are levied and become a lien as of July 1 on property values assessed as of June 30. Property taxes are payable in three installments, which are due on November 15, February 15, and May 15.

#### 3. Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary fund's principal ongoing operations.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

The principal operating revenues of the Sewer, Water, System Development, and Stormwater Funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues not meeting this definition are reported as nonoperating revenues and expenses.

#### II. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### A. Cash Deposits with Financial Institutions

The City of Donald maintains a cash and cash equivalents pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the fund financial statements as cash and cash equivalents. Additionally, several funds held separate cash accounts. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances.

Investments, including amounts held in pooled cash and investments, are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 72, Fair Value Measurement and Application, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value.

The City participates in an external investment pool (State of Oregon Local Government Investment Pool). The Pool is not registered with the U.S. Securities and Exchange Commission as an investment company. The State's investment policies are governed by the Oregon Revised Statutes (ORC) and the Oregon Investment Council (OIC). The State Treasurer is the investment officer for the OIC and is responsible for all funds in the State Treasury. These funds are invested exercising reasonable care, skill, and caution. Investments in the Pool are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board, which established diversification percentages and specifies the types and maturities of investments.

The portion of the external investment pool which belongs to local government investment participants is reported in an Investment Trust Fund in the State's Annual Comprehensive Financial Report (ACFR). A copy of the State's ACFR may be obtained at the Oregon State Treasury, 350 Winter St. N.E., Salem, Oregon 97310-0840.

#### Fair Value Measurement

Fair value is defined as the price that would be received to sell an asset or price paid to transfer a liability in an orderly transaction between market participants at the measurement date.

Observable inputs are developed based on market data obtained from sources independent of the reporting entity. Unobservable inputs are developed based on the best information available about the assumptions market participants would use in pricing the asset.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

The classification of securities within the fair value hierarchy is based on the activity level in the market for the security type and the inputs used to determine their fair value, as follows:

- Level 1 Unadjusted quoted prices for <u>identical</u> investments in <u>active</u> markets.
- Level 2 Observable inputs other than quoted market prices; and,
- Level 3 Unobservable inputs.

There were no transfers of assets or liabilities among the three levels of the fair value hierarchy for the year ended June 30, 2023.

Fair values of assets measured on a recurring basis at June 30, 2023 are as follows:

	 Level 2
Investments:	 _
Oregon Local Government Investment Pool	\$ 1,982,659

#### Credit Risk

Oregon statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Government Investment Pool. The City has not adopted an investment policy regarding credit risk; however, investments comply with state statutes.

#### Investments

As of June 30, 2023, the City had the following investments:

	Credit Quality		
	Rating	Maturities	Fair Value
Oregon Local Government Investment Pool	Unrated	-	\$ 1,982,659

#### **Interest Rate Risk**

The City does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increases in interest rates.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

#### Concentration of Credit Risk

The City does not have a formal policy that places a limit on the amount that may be invested in any one insurer. 100 percent of the City's investments are in the Oregon Local Government Investment Pool.

#### Custodial Credit Risk - Investments

This is the risk that, in the event of the failure of a counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. The City does not have a policy that limits the amount of investments that can be held by counterparties.

#### Custodial Credit Risk - Deposits

This is the risk that, in the event of a bank failure, the City's deposits may not be returned. All City deposits not covered by Federal Depository Insurance Corporation (FDIC) insurance are covered by the Public Funds Collateralization Program (PFCP) of the State of Oregon, organized in accordance with ORS 295. The PFCP is a shared liability structure for participating bank depositories.

Barring any exceptions, a bank depository is required to pledge collateral valued at a minimum of 10% of their quarter-end public fund deposits if they are considered well capitalized, 25% of their quarter-end public fund deposits if they are considered adequately capitalized, or 110% of their quarter-end public fund deposits if they are considered undercapitalized or assigned to pledge 110% by the Office of the State Treasurer.

In the event of a bank failure, the entire pool of collateral pledged by all qualified Oregon public funds bank depositories is available to repay deposits of public funds of government entities. The City holds accounts at US Bank, for which deposits are insured by the FDIC up to \$250,000. At June 30, 2023, the City had deposits of \$100,856 fully insured by the FDIC.

### <u>Deposits</u>

The City's deposits and investments at June 30, 2023 are as follows:

Total deposits and investments	<u>\$</u>	2,057,786
Total investments		1,982,659
Checking accounts		74,927
Cash on hand	\$	200

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

# Cash and investments by fund:

Governmental activities - unrestricted	
General Fund	\$ 693,997
Business-type activities - unrestricted	
Water Fund	262,949
Sewer Fund	 674,752
Total business-type deposits and investments	 937,701
Subtotal unrestricted deposits and investments	1,631,698
Governmental activities - restricted	
Street Fund	26,956
Nonmajor Governmental Funds	 52,423
Total governmental activities - restricted	 79,379
Business-type activities - restricted	
Sewer System Development Fund	294,458
Nonmajor Enterprise Funds	 52,251
Total business-type activities - restricted	 346,709
Subtotal restricted deposits and investments	 426,088
Total deposits and investments	\$ 2,057,786

Restricted cash is for street improvements, future payments of debt principal and interest, and future system development improvements.

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

# **B.** Capital Assets

Capital asset activity resulting from modified cash basis transactions for the year ended June 30, 2023 was as follows:

		eginning						Ending
	F	Balance	Increases		Decreases		I	Balance
Governmental activities								
Capital assets not being depreciated								
Land and improvements	\$	29,000	\$	-	\$	-	\$	29,000
Construction in progress		14,319		<u>-</u>		14,319		<u>-</u>
Total capital assets not being depreciated		43,319				14,319		29,000
Capital assets being depreciated								
Parks and improvements		144,959		-		-		144,959
Buildings and improvements		270,075		-		14,800		255,275
Equipment		6,168		-		-		6,168
Infrastructure		423,295		321,860		<u>-</u>		745,155
Total capital assets being depreciated		844,497		321,860		14,800		1,151,557
Less accumulated depreciation for								
Parks and improvements		(51,241)		(3,184)		-		(54,425)
Buildings and improvements		(80,770)		(6,969)		9,787		(77,952)
Equipment		(6,168)		-		-		(6,168)
Infrastructure		(59,375)		(23,015)				(82,390)
Total accumulated depreciation		(197,554)		(33,168)		9,787		(220,935)
Total capital assets being depreciated, net		646,943		288,692		24,587		930,622
Governmental activities capital assets, net	\$	690,262	\$	288,692	\$	38,906	\$	959,622
							(c	ontinued)

# NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

(continued)	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities				
Capital assets not being depreciated				
Land and improvements	\$ 18,492	\$ -	\$ -	\$ 18,492
Construction in progress	11,689	168,355	11,689	168,355
Total capital assets not being depreciated	30,181	168,355	11,689	186,847
Capital assets being depreciated				
Buildings and improvements	142,355	-	-	142,355
Equipment	191,895	35,317	_	227,212
Infrastructure	3,271,577	119,403		3,390,980
Total capital assets being depreciated	3,605,827	154,720		3,760,547
Less accumulated depreciation for				
Buildings and improvements	(84,066)	(4,726)	-	(88,792)
Equipment	(166,032)	(11,549)	-	(177,581)
Infrastructure	(2,115,260)	(70,232)		(2,185,492)
Total accumulated depreciation	(2,365,358)	(86,507)		(2,451,865)
Total capital assets being depreciated, net	1,240,469	68,213		1,308,682
Business-type activities capital assets, net	\$ 1,258,961	\$ 68,213	<u>\$</u>	\$ 1,495,529

# Capital assets are reported on the statement of net position as follows:

	Capital Assets	cumulated preciation		et Capital Assets
Governmental activities	 	 		
Land and improvements	\$ 29,000	\$ -	\$	29,000
Parks and improvements	144,959	(54,425)		90,534
Buildings and improvements	255,275	(77,952)		177,323
Equipment	6,168	(6,168)		-
Infrastructure	 745,155	 (82,390)		662,765
Total capital assets	\$ 1,180,557	\$ (220,935)	\$	959,622
			(c	continued)

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

	Capital			nulated	Net Capital		
(continued)	Assets			eciation	Assets		
Business-type activities							
Land and improvements	\$	18,492	\$	-	\$	18,492	
Construction in progress		168,355		-		168,355	
Buildings and improvements		142,355		(88,792)		53,563	
Equipment		227,212	(	177,581)		49,631	
Infrastructure		3,390,980	(2,	185,492)	_	1,205,488	
Total capital assets	\$	3,947,394	\$ (2,	451 <i>,</i> 865)	\$	1,495,529	

For governmental activities, depreciation was not charged to specific functions or programs of the City. Capital assets of the City's governmental activities are for the use of the entire City and are therefore unallocated. Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities	
Unallocated depreciation expense	\$ 33,168
Business-type activities	
Water	\$ 75,363
Sewer	 6,248
	\$ 81,611

#### C. Long-Term Liabilities

#### 1. Changes in Long-Term Liabilities

The following is a summary of long-term liabilities arising from cash transactions for the year ended June 30, 2023:

	Interest	O	riginal	В	eginning					]	Ending	Du	e Within
	Rate	A	mount	Balance		Additions		Reductions		Balance		One Year	
Governmental activities													
US Bank Loan	3.29%	\$	375,000	\$	100,000	\$		\$	20,000	\$	80,000	\$	20,000

#### 2. Governmental Activities - US Bank Loan

On November 22, 2015, the City obtained a note payable with US Bank to refinance the City's General Obligation Bonds, Series 2005. Assets of the City are pledged as collateral. Interest on the note payable is fixed at 3.29%. Principal payments are due annually on February 1. Interest payments are due semiannually on February 1 and August 1. The Debt Service Fund has generally been used to liquidate the debt related to the US Bank loan. If the City is unable to make payment, the obligation contains an event of default; the lender may increase the interest rate to 5% per annum, plus the interest rate otherwise payable under the note.

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

#### 3. Governmental Activity Interest

Interest expense for governmental funds for the year ended June 30, 2023 amounted to \$3,564.

### 4. Governmental Activity Future Maturities of Long-Term Debt

Year Ending		US Bank Loan								
June 30	Principal Interest					Total				
2024 2025 2026	\$	20,000 25,000 35,000	\$	2,645 1,983 968	\$	22,645 26,983 35,968				
	\$	80,000	\$	5,596	\$	85,596				

#### 5. Legal Debt Limit

The City's legal annual debt service limit (as defined by Oregon Revised Statute 478.410) as of June 30, 2023, was approximately \$6,687,257. The City's legal debt service limit is 3.00% of the real market value of property within the City. The City did not have any bonded debt outstanding as of June 30, 2023.

#### D. Interfund Transfers

Interfund transfers during the year consisted of:

	Transfers In:									
	Gove	rnmental								
	act	tivities	I	Business-ty	pe acti	vites				
	G	General Fund		Water		Sewer				
	I			Fund	]	Fund		Total		
Transfers out:										
Governmental activities										
General Fund	\$	-	\$	5,000	\$	5,000	\$	10,000		
Business-type activities										
Water Fund		10,890		-		-		10,890		
Sewer Fund		10,890						10,890		
Total	\$	21,780	\$	5,000	\$	5,000	\$	31,780		

The primary purpose of interfund transfers was to cover administrative costs.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

#### III. OTHER INFORMATION

#### A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. There was no significant reduction in insurance coverage from the previous year. There were no insurance settlements exceeding insurance coverage in any of the past three years.

#### **B.** Retirement Plans

## 1. MissionSquare Retirement (formerly ICMA Retirement Corporation) Governmental Money Purchase Plan and Trust

General Information about the Pension Plan

#### Plan Description

The MissionSquare Retirement Plan is a single-employer defined contribution plan administered through MissionSquare Retirement. Currently, the City contributes 12% of earnings for each participant of the plan.

#### Funding Policy

The benefits from the plan are fully paid, and consequently, no contributions by employees are required. There is no obligation to fund these benefits in advance, and the only obligation is to make current benefit payments due each fiscal year. Employer contributions for each plan year are required to be contributed to the trust no later than the 15th day, of the tenth calendar month, following the end of the fiscal year.

Each participant may make voluntary (unmatched) contributions to the plan, subject to limitations. Vesting provisions are defined as 50% after one year of service and 100% after two years of service. Pension expense for the year ended June 30, 2023 was \$49,782. Funds accumulated under this plan are held in trust for the exclusive benefit of the participants. Accordingly, the plan assets are not included in the City's modified cash basis financial statements.

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

#### C. New Pronouncements

For the fiscal year ended June 30, 2023, the City implemented the following new accounting standards:

GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability of Arrangements – This Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs).

GASB Statement No. 96, Subscription-Based Information Technology Arrangements – This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users.

GASB Statement No. 99, Omnibus 2022. This statement was issued April 2022 and enhances comparability in accounting and financial reporting to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to lease implementation, public-private and public-public partnerships and availability payment arrangements, and subscription-based information technology arrangements.

GASB Statement No. 101, Compensated Absences. This statement was issued to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

The City will implement applicable new GASB pronouncements no later than the required fiscal year. Management has not determined the effect on the financial statements for implementing any of the following pronouncements:

GASB Statement No. 99, Omnibus 2022. This statement was issued April 2022 and enhances comparability in accounting and financial reporting to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to financial guarantees and classification of derivatives.

<u>GASB Statement No. 100</u>, Accounting Changes and Error Corrections. This statement was issued to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2023

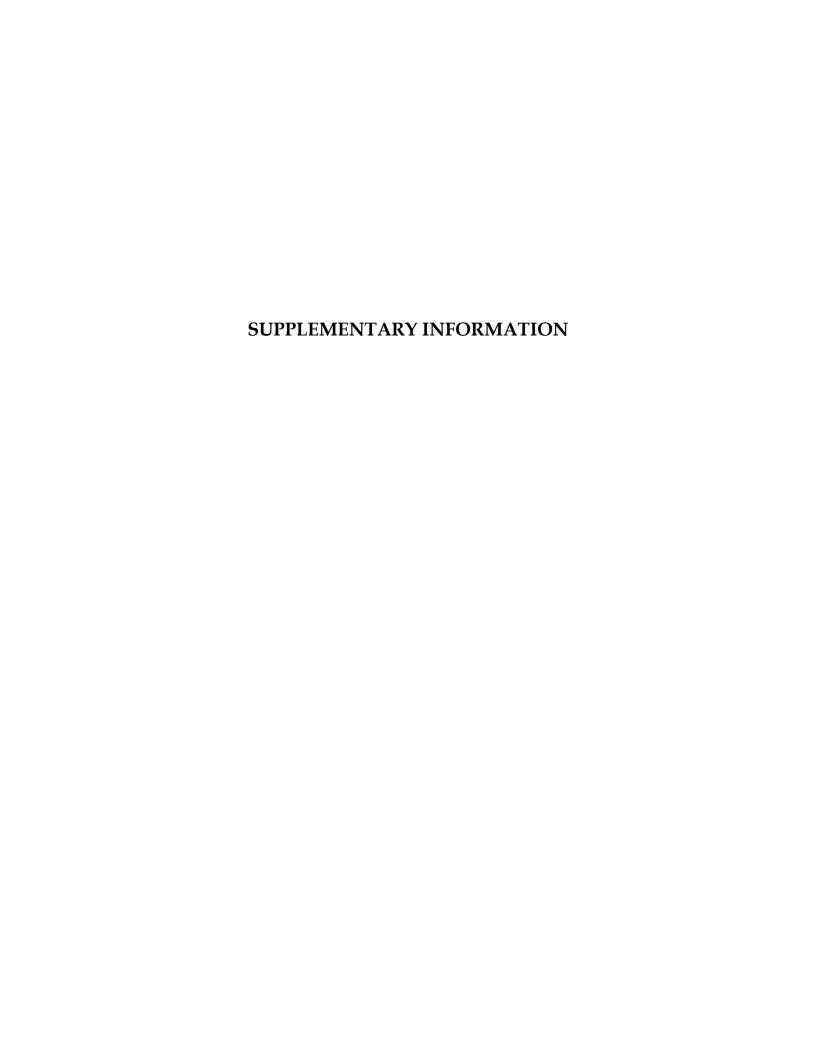
#### D. Restatement

The City's previously issued financial statements have been restated as follows:

Government-Wide Basis	 vernmental Activities	siness-type Activities
Beginning net position, as originally reported	\$ 1,218,073	\$ 2,576,537
To reclassify Parks and Transportation SDC funds to correct fund type	 15,798	 (15,798)
Beginning net position, as restated	\$ 1,233,871	\$ 2,560,739

### E. Subsequent Events

Management has evaluated subsequent events through August 9, 2023, which was the date that the financial statements were available to be issued.



### Marion County, Oregon

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### GENERAL FUND

	Or	iginal and	Vari	ance with	Actual		
		Final		al Budget		Budget	
		Budget	Ove	er (Under)		Basis	
REVENUES							
Property taxes	\$	106,518	\$	9,952	\$	116,470	
Franchise fees		84,400		5,595		89,995	
Licenses and permits		112,375		(17,519)		94,856	
Intergovernmental		30,040		3,622		33,662	
Grants and contributions		132,871		352		133,223	
Interest		1,985		10,707		12,692	
Miscellaneous		450		885		1,335	
Total revenues		468,639		13,594		482,233	
EXPENDITURES							
Current							
General government		179,193		(33,662)		145,531	
Planning and building		119,000		(59,318)		59,682	
Public safety		53,000		(42,483)		10,517	
Parks		59,679		(17,531)		42,148	
Community development		290,763		(222,687)		68,076	
Contingency		75,000		(75,000)		<u>-</u>	
Total expenditures		776,635		(450,681)		325,954	
Excess (deficiency) of revenues							
over (under) expenditures		(307,996)		464,275		156,279	
OTHER FINANCING SOURCES (USES)							
Transfers in		21,780		-		21,780	
Transfers out		(10,000)		<u> </u>		(10,000)	
Total other financing sources (uses)		11,780		<u>-</u>		11,780	
Net change in fund balance		(296,216)		464,275		168,059	
Fund balance - beginning		429,905		1,152		431,057	
Fund balance - ending	\$	133,689	\$	465,427	\$	599,116	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### STREET FUND

	Original and Final Budget		Fina	ance with al Budget r (Under)	Actual Budget Basis		
REVENUES	-						
Intergovernmental	\$	92,290	\$	(5,197)	\$	87,093	
Grants and contributions		100,000		-		100,000	
Interest		1,150		4,472		5,622	
Miscellaneous		8,550		(66)		8,484	
Total revenues		201,990		(791)		201,199	
EXPENDITURES							
Current							
Street Operations		395,879		(295,879)		366,902	
Contingency		45,000		(45,000)			
Total expenditures		440,879		(73,977)		366,902	
Excess (deficiency) of revenues							
over (under) expenditures		(238,889)		73,186		(165,703)	
Fund balance - beginning		252,515		(59,856)		192,659	
Fund balance - ending	<u>\$</u>	13,626	\$	13,330	\$	26,956	

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

### COMBINING BALANCE SHEET - MODIFIED CASH BASIS

### NONMAJOR GOVERNMENTAL FUNDS

June 30, 2023

		Capital Pro	oject F	unds					
		Parks	Tran	sportation			Total		
	S	System	S	System		Debt	Nonmajor		
	Dev	elopment	Dev	Development		Service	Gov	ernmental	
		Fund	Fund			Fund	Funds		
ASSETS							•		
Cash and cash equivalents	\$	12,004	\$	36,230	\$	4,189	\$	52,423	
FUND BALANCES									
Restricted for:									
Parks	\$	12,004	\$	-	\$	-	\$	12,004	
Transportation		-		36,230		-		36,230	
Debt service			<u>-</u> _		4,189			4,189	
Total fund balances	\$	12,004	\$	36,230	\$	4,189	\$	52,423	

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS

### NONMAJOR GOVERNMENTAL FUNDS

	Capital Project Funds											
	Parks Transportation							Total				
	:	System	System			Debt	Nonmajor					
	Dev	velopment	Dev	elopment		Service	Enterprise					
		Fund		Fund		Fund	Funds					
REVENUES												
Property taxes	\$	-	\$	-	\$	23,537	\$	23,537				
Charges for services		10,626		21,350		-		31,976				
Interest income		40	-	420		121		581				
Total revenues		10,666	21,770		23,658			56,094				
EXPENDITURES												
Debt service						23,564		23,564				
Excess (deficiency) of revenues												
over (under) expenditures		10,666		21,770		94		32,530				
Fund balances - beginning		1,338	14,460		4,095		<u> </u>					
Fund balances - ending	\$	12,004	\$	36,230	\$	4,189	\$	52,423				

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### PARKS SYSTEM DEVELOPMENT FUND

	Orig	ginal and	Varia	ance with	Actual		
	Final		Fina	l Budget	Budget		
	B	Budget		Over (Under)		Basis	
REVENUES							
Charges for services	\$	1,509	\$	9,117	\$	10,626	
Interest		5		35		40	
Total revenues		1,514		9,152		10,666	
EXPENDITURES				<u>-</u> _		<u>-</u>	
Excess (deficiency) of revenues							
over (under) expenditures		1,514		9,152		10,666	
Fund balance - beginning		1,337		1		1,338	
Fund balance - ending	\$	2,851	\$	2,851	\$	12,004	

## Marion County, Oregon

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### TRANSPORTATION SYSTEM DEVELOPMENT FUND

	Original and		Vari	Variance with		Actual		
	Final		Fina	al Budget	Budget			
	B	udget	Ove	r (Under)	Basis			
REVENUES								
Charges for services	\$	3,031	\$	18,319	\$	21,350		
Interest		65		355		420		
Total revenues		3,096		18,674		21,770		
EXPENDITURES				<u>-</u>		<u>-</u>		
Excess (deficiency) of revenues								
over (under) expenditures		3,096		18,674		21,770		
Fund balance - beginning		14,450		10		14,460		
Fund balance - ending	\$	17,546	\$	18,684	\$	36,230		

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### DEBT SERVICE FUND

	Original and			nce with	Actual		
	Final			Budget	Budget		
	Вι	ıdget	Over	(Under)		Basis	
REVENUES	_						
Property taxes	\$	24,530	\$	(993)	\$	23,537	
Interest		15		106		121	
Total revenues		24,545		(887)		23,658	
EXPENDITURES							
Debt service		23,565		(1)		23,564	
Excess (deficiency) of revenues							
over (under) expenditures		980		(886)		94	
Fund balance - beginning		2,002		2,093		4,095	
Fund balance - ending	\$	2,982	\$	1,207	\$	4,189	

### COMBINING STATEMENT OF NET POSITION - MODIFIED CASH BASIS

### NONMAJOR ENTERPRISE FUNDS

June 30, 2023

	Water System			ormwater System	Ct -		Total onmajor
	Dev	velopment	Dev	elopment		rmwater	nterprise
		Fund		Fund	]	Fund	Funds
ASSETS							
Restricted assets							
Cash and cash equivalents	\$	23,016	\$	26,499	\$	2,736	\$ 52,251
Capital assets being depreciated, net		494,615					 494,615
Total assets		517,631		26,499		2,736	 546,866
NET POSITION							
Net investment in capital assets		494,615		-		-	494,615
Restricted for system development		23,016		26,499		2,736	 52,251
Total net position	\$	517,631	\$	26,499	\$	2,736	\$ 546,866

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS

### NONMAJOR ENTERPRISE FUNDS

	W	Water Stormwater						Total	
	•	stem		stem			1	Nonmajor	
	Devel	opment	Deve	lopment	Stor	mwater	Enterprise Funds		
	Fı	und	F	und	]	Fund			
OPERATING INCOME									
Charges for services	\$	5,215	\$	5,684	\$	2,736	\$	13,635	
OPERATING EXPENSES									
Depreciation		43,265		<u>-</u>				43,265	
Operating income (loss)		(38,050)		5,684		2,736		(29,630)	
NONOPERATING									
REVENUES (EXPENSES)									
Grants and contributions		36,163		-		-		36,163	
Interest income		506		592		<u>-</u>		1,098	
Total nonoperating									
revenues (expenses)	-	36,669		592				37,261	
Income (loss) before									
contributions and transfers		(1,381)		6,276		2,736		7,631	
Total net position - beginning		519,012		20,223				539,235	
Total net position - ending	\$	517,631	\$	26,499	\$	2,736	\$	546,866	

## Marion County, Oregon

## COMBINING STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS

## NONMAJOR ENTERPRISE FUNDS

	Water System Development Fund		Stormwater System Development Fund		rmwater Fund	Total Nonmajor Enterprise Funds		
CASH FLOWS FROM OPERATING ACTIVITIES								
Cash received from customers	\$	5,215	\$	5,684	\$ 2,736	\$	13,635	
CASH FLOWS FROM INVESTING ACTIVITIES								
Grants and contributions Investment income		36,163 506		- 592	 - -		36,163 1,098	
Net cash provided (used) by investing activities		36,669		592	 <u>-</u>		37,261	
Net increase (decrease) in cash and cash equivalents		41,884		6,276	2,736		50,896	
Cash and cash equivalents - beginning		(18,868)		20,223	 		1,355	
Cash and cash equivalents - ending	\$	23,016	\$	26,499	\$ 2,736	\$	52,251	
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:								
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	(38,050)	\$	5,684	\$ 2,736	\$	(29,630)	
Depreciation		43,265			 		43,265	
Net cash provided (used) by operating activities	\$	5,215	\$	5,684	\$ 2,736	\$	13,635	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### WATER FUND

	Orig	ginal and	Var	iance with				Actual		
		Final		al Budget		Budget	Adjustments		Mo	dified Cash
	B	ludget	Ove	er (Under)		Basis				Basis
REVENUES										
Charges for services	\$	436,372	\$	(96,717)	\$	339,655	\$	-	\$	339,655
Grants and contributions		1,000,000		(876,651)		123,349		-		123,349
Interest		1,725		9,422		11,147		-		11,147
Miscellaneous		200		1,288		1,488				1,488
Total revenues		1,438,297		(962,658)		475,639		<u>-</u>		475,639
EXPENDITURES										
Operations		1,776,592		(1,187,786)		588,806		(245,675)		343,131
Depreciation		-		-		-		32,766		32,766
Contingency		22,000		(22,000)	-	<u>-</u>				<u>-</u>
Total expenditures		1,798,592		(1,209,786)		588,806		(212,909)		375,897
Excess (deficiency) of revenues										
over (under) expenditures		(360,295)		247,128		(113,167)		212,909		99,742
OTHER FINANCING										
SOURCES (USES)										
Transfers in		5,000		-		5,000		30,394		35,394
Transfers out		(10,890)				(10,890)				(10,890)
Total other financing										
sources (uses)		(5,890)				(5,890)		30,394		24,504
Net change in fund balance		(366,185)		247,128		(119,057)		243,303		124,246
Total net position - beginning		376,483		5,523		382,006		695,030		1,077,036
Total net position - ending	\$	10,298	\$	252,651	\$	262,949	\$	938,333	\$	1,201,282

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### SEWER FUND

	Original and Final		Var	iance with	Actual							
				al Budget		Budget				lified Cash		
	Вι	ıdget	Ove	er (Under)	Basis		Adjustments		Basis			
REVENUES												
Charges for services	\$	506,072	\$	(117,292)	\$	388,780	\$	-	\$	388,780		
Interest		2,670		15,733		18,403		-		18,403		
Rental income		22,850		-		22,850		-		22,850		
Miscellaneous		200		2,713		2,913				2,913		
Total revenues		531,792		(98,846)		432,946				432,946		
EXPENDITURES												
Operations		952,024		(556,641)		395,383		(14,127)		381,256		
Depreciation		-		-		-		10,476		10,476		
Contingency		150,000		(150,000)		<u>-</u>		<u>-</u>		<u>-</u>		
Total expenditures	1	1,102,024		(706,641)		395,383		(3,651)		391,732		
Excess (deficiency) of revenues												
over (under) expenditures		(570,232)		607,795		37,563		3,651		41,214		
OTHER FINANCING												
SOURCES (USES)												
Gain on sale of assets		-		12,510		12,510		-		12,510		
Transfers in		5,000		-		5,000		21,190		26,190		
Transfers out		(10,890)				(10,890)				(10,890)		
Total other financing												
sources (uses)		(5,890)		12,510		6,620		21,190		27,810		
Net change in fund balance		(576,122)		620,305		44,183		24,841		69,024		
Total net position - beginning		576,122		54,447		630,569		37,740		668,309		
Total net position - ending	\$		\$	674,752	\$	674,752	\$	62,581	\$	737,333		

## Marion County, Oregon

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### SEWER SYSTEM DEVELOPMENT FUND

	Ori	iginal and	Vari	ance with	Actual					
	Final Budget		Final Budget Over (Under)		Budget Basis		Adjustments		Modified Cash Basis	
REVENUES										
Charges for services	\$	22,275	\$	(17,053)	\$	5,222	\$	-	\$	5,222
Interest		1,245		6,815		8,060		-		8,060
Grants and contributions		32,120		(27,103)		5,017				5,017
Total revenues		55,640		(37,341)		18,299		<u>-</u>		18,299
EXPENDITURES										
Operations		335,298		(335,298)		<u>-</u>				
Excess (deficiency) of revenues										
over (under) expenditures		(279,658)		297,957		18,299		-		18,299
Total net position - beginning		279,658		(3,499)		276,159		<u>-</u>		276,159
Total net position - ending	\$	<u>-</u>	\$	294,458	\$	294,458	\$		\$	294,458

### Marion County, Oregon

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### WATER SYSTEM DEVELOPMENT FUND

	Ori	Original and Variance with			Actual						
		Final	Final Budget		Budget				Modified Cash		
	]	Budget	Ove	r (Under)	Basis Adjustn		ustments	Basis			
REVENUES											
Charges for services	\$	2,834	\$	2,381	\$	5,215	\$	-	\$	5,215	
Interest		45		461		506		-		506	
Grants and contributions		32,120		4,043		36,163		<u>-</u>		36,163	
Total revenues		34,999		6,885		41,884		<u>-</u>		41,884	
EXPENDITURES											
Operations		47,880		(47,880)		-		-		-	
Depreciation								43,265		43,265	
Total expenditures		47,880		(47,880)		<u>-</u>		43,265		43,265	
Excess (deficiency) of revenues											
over (under) expenditures		(12,881)		54,765		41,884		(43,265)		(1,381)	
Total net position - beginning		12,881		(31,749)		(18,868)		537,880		519,012	
Total net position - ending	\$	_	\$	23,016	\$	23,016	\$	494,615	\$	517,631	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### STORMWATER SYSTEM DEVELOPMENT FUND

	Orig	ginal and	Varia	nce with	Actual						
	Final Budget		Final Budget Over (Under)		Budget Basis				Modified Cash		
							Adjustments		Basis		
REVENUES					'						
Charges for services	\$	806	\$	4,878	\$	5,684	\$	-	\$	5,684	
Interest		95		497		592		<u>-</u>		592	
Total revenues		901		5,375		6,276		-		6,276	
EXPENDITURES				<u>-</u>				<u>-</u>			
Excess (deficiency) of revenues											
over (under) expenditures		901		5,375		6,276		-		6,276	
Total net position - beginning		20,213		10		20,223				20,223	
Total net position - ending	\$	21,114	\$	5,385	\$	26,499	\$		\$	26,499	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET POSITION - BUDGET AND ACTUAL - MODIFIED CASH BASIS

#### STORMWATER FUND

	Original and Final Budget		Varia	ance with	Actual							
			Final Budget Over (Under)		Budget Basis		Adjustments		Modified Cash Basis			
REVENUES												
Charges for services	\$	4,700	\$	(1,964)	\$	2,736	\$	-	\$	2,736		
Interest		25		(25)		-		-		-		
Miscellaneous		25		(25)								
Total revenues		4,750		(2,014)		2,736		-		2,736		
EXPENDITURES												
Operations		3,550		(3,550)		<u>-</u> _		<u>-</u>				
Excess (deficiency) of revenues over (under) expenditures		1,200		1,536		2,736		-		2,736		
Total net position - beginning		<u>-</u>				<u>-</u>						
Total net position - ending	\$	1,200	\$	1,536	\$	2,736	\$		\$	2,736		

# AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS



## INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

The Honorable Rick Olmsted, Mayor and Members of the City Council City of Donald Donald, Oregon 97020

We have audited the basic financial statements of the City of Donald as of and for the year ended June 30, 2023 and have issued our report thereon dated August 9, 2023. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

#### Compliance

As part of obtaining reasonable assurance about whether the City of Donald's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures, which included, but were not limited to, the following:

Deposit of public funds with financial institutions (ORS Chapter 295)

Indebtedness limitations, restrictions, and repayment

Budgets legally required (ORS Chapter 294)

Insurance and fidelity bonds in force or required by law

Programs funded from outside sources

Highway revenues used for public highways, roads, and streets

Authorized investment of surplus funds (ORS Chapter 294)

Public contracts and purchasing (ORS Chapters 279A, 279B, 279C)

In connection with our testing, nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, contracts, and grants, including the provisions of Oregon Revised Statutes, as specified in Oregon Administrative Rules 162-010-0000 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

This report is intended solely for the information and use of the city council and management of the City of Donald and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Accuity, LLC

Albany, Oregon